STATE OF NEW HAMPSHIRE

PUBLIC UTILITIES COMMISSION

September 10, 2007 - 1:14 p.m. DAY VI 21 South Fruit Street (Afternoon Session) Concord, New Hampshire

RE: DW 04-048
CITY OF NASHUA, NEW HAMPSHIRE:
Petition for valuation pursuant to RSA 38:9

BEFORE: Chairman Thomas B. Getz, Presiding Commissioner Graham J. Morrison Commissioner Clifton C. Below

> Connie Fillion, Clerk Jeannette McArthur, Clerk

APPEARANCES

Representing the City of Nashua, NH: Robert Upton, II, Esq. Justin C. Richardson, Esq. Linda Regan, paralegal

Representing Pennichuck Water Works, Pennichuck East Utilities & Pittsfield Aqueduct Co.: Steven V. Camerino, Esq. Sarah B. Knowlton, Esq. Joe Conner, Esq.

Court Reporter: Pamela Carle, CCR, RPR New Hampshire CCR No. 98

1	APPEARANCES (Continued)
2	Representing Anheuser-Busch: John T. Alexander, Esq.
3	-
4	Representing the Town of Milford: E. Maria Reinemann, Esq.
5	Representing the Town of Merrimack: Edmund Boutin, Esq.
6	Donner ont in a DIVO staff.
7	Representing PUC staff: Marcia A.B. Thunberg, Esq.
8	Representing Residential Ratepayers: Office of Consumer Advocate
9	Kenneth Traum
10	Stephen Eckberg
11	Claire McHugh, pro se
12	Barbara Pressley, pro se
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	

1			
2		INDEX	
3	WITNESS PANEL:	GEORGE E. SANSOUCY GLENN C. WALKER	
4		GLENN C. WALKER	
5			
6			
7	EXAMINATION: By Mr. Boutin By Mr. Upton By Mr. Conner		PAGE
8			5 70
9			114
10			
11			
12			
13		EXHIBITS	
14	EXHIBIT NO.	DESCRIPTION	PAGE
15	Intervenor 4007	Chart	5
16			
17			
18			
19			
20			
21			
22			
23			

PROCEEDINGS

2	(Afternoon session)
3	CHAIRMAN GETZ: Good afternoon. We're
4	back on the record on docket DW 04-048, turning to
5	completing the examination of Mr. Sansoucy and
6	Mr. Walker.
7	My notes indicated we're at the
8	examination by Mr. Boutin, is that correct? Is
9	there anything that we need to address before
10	Mr. Boutin starts?
11	MR. BOUTIN: I do have one housekeeping
12	matter.
13	CHAIRMAN GETZ: Well, then, please
14	proceed, and we'll hear what your issue is.
15	MR. BOUTIN: I had made in
16	cross-examination of the Veolia witnesses I had
17	made reference to the chalk on the board over
18	there, and I understand they're easily reproduced,
19	and I would like to have that reproduced just so
20	it's preserved, because I referred to it several
21	times, and marked as the next subsequent
22	intervenor exhibit.
23	CHAIRMAN GETZ: We will do that. I

```
thought I saw -- has that already been copied?
```

- 2 MS. KNOWLTON: It was copied, but it
- 3 was not marked.
- 4 CHAIRMAN GETZ: Let's mark it as the
- 5 next intervenor exhibit, which -- let's see.
- 6 (Discussion off the record.)
- 7 CHAIRMAN GETZ: We'll go back on the
- 8 record. The next, I guess, intervenor witness
- 9 identification number for testimony is 4007, and
- 10 that will be assigned to the -- I don't know how
- 11 to describe this. This is your --
- MR. BOUTIN: It is an exhibit that I
- 13 referred to in the examination of Veolia
- 14 witnesses, and it is taken from a chart prepared
- by Mr. Camerino in his examination. The first
- 16 column is base fee, and the next columns are RRRM,
- transition, capital projects, and supplemental.
- 18 CHAIRMAN GETZ: Thank you. Okay,
- 19 proceed.
- 20 (Intervenor Exhibit 4007 marked)
- 21 CROSS-EXAMINATION
- 22 BY MR. BOUTIN:
- Q. Mr. Sansoucy --

```
1 CHAIRMAN GETZ: I'm sorry, excuse me.
```

- 2 Just for the record let me note you're still under
- 3 oath from the first day of testimony.
- 4 MR. SANSOUCY: Yes, your Honor.
- 5 MR. WALKER: Yes, your Honor
- 6 BY MR. BOUTIN:
- 7 Q. Taking you back to the FERC consent
- 8 decree -- one of your favorite subjects, I'm
- 9 sure -- one of the things that wasn't discussed
- 10 with the commission, you were placed on probation
- for 18 months by FERC, weren't you?
- 12 A. (By Mr. Sansoucy) I think so, yes.
- 13 Q. And at the end of that 18 months you
- 14 were required to certify that everything you had
- done complied with the law in the intervening
- 16 time, is that right?
- 17 A. (By Mr. Sansoucy) I think so, yes.
- 18 Q. And did you do so?
- 19 A. (By Mr. Sansoucy) My recollection is
- 20 yes.
- 21 Q. Now, you were also required as part of
- 22 the order to certify all of the documents that you
- 23 had put on file at FERC for any party prior to the

```
date of the consent order, is that correct?
```

- 2 A. (By Mr. Sansoucy) I don't remember
- 3 that.
- 4 MR. BOUTIN: Let's pull up
- 5 Exhibit 3201, please, page 7, paragraph 7.
- 6 Q. Would you take a moment to look at
- 7 that. So this pertained to all of the other
- 8 documents you'd filed with FERC, is that right?
- 9 A. (By Mr. Sansoucy) No.
- 10 Q. No? What does it pertain to, in your
- 11 understanding?
- 12 A. (By Mr. Sansoucy) Well, I haven't read
- this in over 20 years, but within 30 days after the
- 14 commission issues an order approving this
- 15 stipulation and consent, Sansoucy shall execute and
- 16 file with the commission a declaration in the form
- 17 attached hereto as B in which he declares under
- 18 penalty of perjury that to the best of his
- 19 knowledge all documents he has prepared or reviewed
- 20 for submission to the commissioner or staff, with
- 21 the exception of 87A-8 and A of Cumberland's
- 22 exemption application in the letter of July 18th
- 23 referred to above -- I think this refers to

- 1 Cumberland's documents.
- Q. Well, as I understand it, it refers to
- 3 everything but the Cumberland's documents.
- 4 A. (By Mr. Sansoucy) My understanding is
- 5 in reading it after -- since 1985, it was
- 6 Cumberland's documents with the exception of.
- 7 Q. Now, you had also filed with the FERC
- 8 the documents on behalf of several plants that
- 9 you -- or several facilities that you had an
- 10 ownership interest in, is that right?
- 11 A. (By Mr. Sansoucy) When you say I filed
- 12 with FERC, I filed many things with FERC, and we
- did have an ownership interest in a number of
- 14 plants.
- 15 Q. Does this paragraph apply to those
- 16 filings?
- 17 A. (By Mr. Sansoucy) I don't remember.
- 18 Q. Let's go on to -- during your
- 19 deposition and at other times you have expressed
- 20 the opinion that the PUC staff is biased against
- 21 Nashua. Do you still stand by that accusation?
- 22 A. (By Mr. Sansoucy) I was very clear in
- 23 my deposition; it's not as you characterized it. I

- 1 have said the PUC is biased against municipal
- ownership, not against the city of Nashua.
- 3 Q. Why don't we go to -- see if I can find
- 4 the exhibit here -- Exhibit 3198A.
- 5 MR. BOUTIN: At the second paragraph,
- 6 please highlight the first two lines.
- 7 Q. You accused them of not performing any
- 8 independent analysis, is that correct?
- 9 A. (By Mr. Sansoucy) Yes, I did.
- 10 Q. Do you still believe they didn't
- 11 perform an independent analysis?
- 12 A. (By Mr. Sansoucy) Yes, I do.
- 13 Q. Now, I asked you in your
- 14 deposition about the procedures for the
- 15 commission. Would you agree with me that the
- analysis that is required by the staff is to look
- 17 at the prefiled testimony and the data requests
- 18 filed by the parties, including the staff's own?
- 19 A. (By Mr. Sansoucy) That's one of the
- things they're required to do.
- 21 Q. And there are hundreds of those data
- 22 requests?
- 23 A. (By Mr. Sansoucy) Yes.

```
1 Q. And there are thousands of pages of
```

- 2 documents?
- 3 A. (By Mr. Sansoucy) Yes.
- 4 Q. Do you feel that the commission staff
- failed to examine those documents properly?
- 6 A. (By Mr. Sansoucy) I don't know if they
- 7 examined them or not.
- 8 Q. Well, based on the data requests that
- 9 they propounded, do you think they were propounded
- in ignorance?
- 11 A. (By Mr. Sansoucy) I do not know if they
- 12 examined all the documents or not.
- Q. Go to page 2 of that exhibit, please.
- MR. BOUTIN: First line, please
- 15 highlight it.
- 16 Q. This is a presentation you made before
- 17 the water committee on June 29th, '06, as was the
- 18 previous page?
- 19 A. (By Mr. Sansoucy) Yes.
- Q. Do you recall making the statements you
- 21 did?
- 22 A. (By Mr. Sansoucy) Yes, I do.
- 23 Q. That indicates that you accused the

1 staff of very serious bias against the city. Do

- 2 you still hold that opinion?
- 3 A. (By Mr. Sansoucy) I think you need to
- 4 read the whole thing. I have always maintained in
- 5 this proceeding that they have been biased against
- 6 public ownership of the plant.
- 7 Q. Well, that's not what this sentence
- 8 says, though, does it?
- 9 A. (By Mr. Sansoucy) Yes, it does. The
- 10 last six words, seven words of the sentence are
- 11 clear.
- 12 Q. Well, if that's all you said, I'd agree
- with you, but you also said a very serious bias
- 14 against the city.
- 15 A. (By Mr. Sansoucy) And against public
- ownership of the plant, which has always been my
- 17 intent.
- 18 Q. Go to the next page, please. In the
- 19 third full paragraph under George Sansoucy, the
- 20 first five lines beginning with there is an
- 21 institutional bias.
- 22 A. (By Mr. Sansoucy) Your question, sir?
- Q. Do you still hold that there is an

```
1 institutional bias by the staff against the city?
```

- 2 A. (By Mr. Sansoucy) I still hold there's
- 3 an institutional bias by the staff against public
- 4 ownership of these companies.
- 5 MR. BOUTIN: Pull up Exhibit 3197,
- 6 please. Go to the second page -- I'm sorry, go
- 7 to -- it's page 10 of that meeting minute, and
- 8 there's a large number -- it's 3197004 on the
- 9 bottom. Thank you.
- 10 Q. Before we begin with that, I want to
- 11 direct some questions to Mr. Walker, please.
- 12 BY MR. RICHARDSON:
- Q. Now, you work for George Sansoucy, PE
- 14 LLC, is that right?
- 15 A. (By Mr. Walker) That's correct.
- Q. And that's a New Hampshire limited
- 17 liability company?
- 18 A. (By Mr. Walker) It's my understanding,
- 19 yes.
- Q. Are you a principal of that company?
- 21 A. (By Mr. Walker) I am not.
- 22 Q. So that you are strictly an employee?
- 23 A. (By Mr. Walker) Correct.

```
1 Q. Now, in March -- I believe it was March
```

- 2 19th of 2000 there was a contract entered into
- 3 between George Sansoucy, LLC -- PE LLC and the
- 4 city of Nashua, do you recall that?
- 5 A. (By Mr. Walker) I believe that's been
- 6 subject to testimony in this proceeding.
- 7 Q. Is that the only --
- 8 MR. BOUTIN: Again, Mr. Chairman, I'd
- 9 like to have on the record whatever the
- 10 conversation is.
- 11 CHAIRMAN GETZ: Yeah, I think we tried
- 12 to go over this before, Mr. Sansoucy. If he's
- directing a question to Mr. Walker, then you're
- 14 not in a position to coach him, or whatever it is
- 15 you're trying to communicate to him; let's keep it
- between the attorney and the witness he's trying
- 17 to address.
- 18 MR. SANSOUCY: I think the
- 19 representation of the contract was wrong. My
- 20 recollection was it was not 2000.
- 21 CHAIRMAN GETZ: Well, but he's
- 22 addressing a question to Mr. Walker. If
- 23 Mr. Walker -- let's see where it goes, and keep

- 1 that in mind. Could you also turn that -- yeah,
- 2 that would be great. Thank you.
- 3 MR. BOUTIN: Why don't we call up
- 4 Exhibit 3036, please. And let's go to the next
- 5 page.
- 6 BY MR. BOUTIN:
- 7 Q. Is this the contract that you
- 8 understood I was referring to?
- 9 A. (By Mr. Walker) That's what I was
- 10 responding to. That's the subject of my testimony
- in this proceeding, yes.
- 12 Q. And you can see from the previous page
- we had on the screen that that was March 2004, was
- 14 it?
- 15 A. (By Mr. Walker) I believe that to be
- 16 correct, yes.
- 17 Q. Now, is that the only contract under
- 18 which you provide services to the city of Nashua?
- 19 A. (By Mr. Walker) That's something I
- 20 could not answer.
- Q. As far as you know, is it the only
- 22 contract that was used to provide services to the
- 23 city of Nashua?

```
1 A. (By Mr. Walker) I could answer that
```

- 2 it's one of the contracts that is used to provide
- 3 services to the city of Nashua. Whether there's
- 4 another, I'm unaware.
- 5 Q. Was there a separate appraisal contract
- 6 which you signed as the appraiser?
- 7 A. (By Mr. Walker) I don't believe so, no.
- 8 BY MR. RICHARDSON:
- 9 Q. Mr. Sansoucy, is this the contract
- 10 under which you provided the services you provided
- 11 to the city of Nashua?
- 12 A. (By Mr. Sansoucy) Would you be kind
- enough to go back a page to 001 so I could see the
- 14 cover sheet? This is a contract to provide
- 15 services to the city, and I believe this is the
- 16 first contract that was amended.
- 17 It is after the initial 2000 and --
- 18 this is '04 -- I think a 2003 either contract or
- 19 letter engagement prior to this?
- Q. With George Sansoucy --
- 21 A. (By Mr. Sansoucy) For the -- for the
- 22 Risso work.
- Q. All right. Was there any other

- 1 contract after this?
- 2 A. (By Mr. Sansoucy) There's the amendment
- 3 to this contract, yes.
- 4 Q. And what did that amendment deal with?
- 5 A. (By Mr. Sansoucy) That amendment dealt
- 6 with the commission ruling that it would be not a
- 7 taking of three companies, but of just Pennichuck
- 8 Water Works.
- 9 Q. And what did the amendment do?
- 10 A. (By Mr. Sansoucy) It completely changed
- 11 the scope of the contract to address the commission
- 12 ruling.
- 13 Q. So other than limiting the scope of the
- 14 contract to the Pennichuck Water Works assets, did
- it address any other significant issue?
- 16 A. (By Mr. Sansoucy) No, it pretty much
- 17 addressed the scope change.
- 18 Q. And the services to be provided were of
- 19 the same type?
- 20 A. (By Mr. Sansoucy) Similar.
- 21 Q. Now, going to the next page, please.
- 22 BY MR. BOUTIN:
- 23 Q. Mr. Walker, did you discuss the

1 contents of this contract with Mr. Sansoucy prior

- 2 to the engagement?
- 3 A. (By Mr. Walker) I don't recall. I
- 4 mean, I clearly was aware we were working for city
- of Nashua -- proposing to work for the city of
- 6 Nashua, I should say, with respect to the contract,
- 7 I don't recall.
- 8 Q. And was it clear to you that you were
- 9 going to be providing engineering and valuation
- 10 reports, business plans, consulting engineering,
- and testimony relating to the water utility?
- 12 A. (By Mr. Walker) That I was or the firm
- 13 was?
- Q. That the firm was.
- 15 A. (By Mr. Walker) That's my
- understanding, that the firm would be providing a
- 17 series of functions for Nashua, yes.
- 18 Q. Go on to the next page, please. Were
- 19 you aware that the firm was going to provide --
- 20 MR. BOUTIN: And highlight, please,
- 21 2.1.1-A1, an initial inventory of assets within
- 22 and outside the city of Nashua.
- 23 A. (By Mr. Walker) With respect to this

```
1 specific clause, I can't recall. I mean, that
```

- would be something you'd have to do, but.
- 3 Q. Well, you -- if we scroll down to
- 4 number 4, A-4, you're going to provide an initial
- 5 evaluation of appraisal for the plant and property
- 6 within and outside the city of Nashua to be
- 7 acquired by Pennichuck Water Works. You
- 8 understood that to be a scope of the work?
- 9 A. (By Mr. Walker) I understood we would
- 10 be preparing a fair market appraisal for the
- 11 commission to consider, yes.
- 12 Q. Well, you know, that's kind of curious,
- 13 because you characterize it here as fair market
- 14 appraisal, but in No. 4 it's an initial valuation
- 15 appraisal adequate for the public interest
- 16 finding.
- 17 Now, it seems to me that's somewhat
- 18 more limited than providing a fair market value
- 19 appraisal as an appraiser ordinarily would use
- those words, isn't it?
- 21 A. (By Mr. Walker) Yeah, any time you use
- 22 the word an initial valuation appraisal it would
- 23 probably be something different than what we

- 1 provided the commission.
- Q. Now, this is an aside, but as I
- 3 remember there are three types of appraisals that
- 4 appraisers do; there's a summary appraisal, which
- is kind of a middle ground, there's a special
- 6 purpose, a restricted appraisal, which is the
- 7 least demanding, and then I forget what the top
- 8 tier appraisal is called, is it comprehensive?
- 9 A. (By Mr. Walker) Complete appraisal.
- 10 Q. Complete appraisal. Now, no area in
- any of the contracts that I've seen has there ever
- 12 been described the type of appraisal, as you have
- used the term, that -- what type of appraisal you
- 14 were doing, whether it was comprehensive, summary
- 15 or limited?
- 16 A. (By Mr. Walker) That's correct. And
- just to be clear, counselor, those provisions have
- 18 been taken out of USPAP. Those were historic
- 19 references in USPAP.
- Q. What is the current USPAP terminology
- 21 for the type of appraisal that would be consistent
- with a complete or comprehensive appraisal?
- 23 A. (By Mr. Walker) Well, again, that would

```
1 be up to the intended users. What USPAP has done
```

- 2 is to allow for a broader range of services to be
- 3 provided by appraisers. They have eliminated that
- 4 terminology that we just referred to, restricted
- 5 use, limited scope, and self-contained appraisal
- 6 work, and they have gone to a scope section where
- 7 it's up to the appraiser to provide a scope of
- 8 services to be performed, and the object is to
- 9 convey what you're doing as to not be misleading to
- 10 the intended user of the appraisal product.
- 11 Q. Who is the intended user of this
- 12 appraisal we're talking about?
- 13 A. (By Mr. Walker) It states -- the
- 14 intended user would be the city of Nashua in its
- 15 testimony before the commission.
- 16 Q. So at all times you considered the city
- 17 and not the commission to be the intended user,
- 18 even though the commission is, in fact, the
- 19 ultimate user, is that right?
- 20 A. (By Mr. Walker) That is correct, and,
- 21 again, as long as it's not misleading to either
- 22 party, I believe Nashua was always intent in filing
- this with the commission.

```
1 So any time you have litigation, your
```

- 2 client or your user would be the party who you're
- 3 working for, and it would be presented to the fact
- 4 finder; in this case it's the commission, in other
- 5 litigation it might be the Superior Court.
- 6 Q. I want to flip to the next page for a
- 7 moment. Looking down at the bottom paragraph B.
- 8 The first line begins a series of other steps to
- 9 be taken by George Sansoucy, PE LLC. And if I go
- 10 to the next page, No. 4 --
- 11 MR. BOUTIN: If you could highlight
- 12 that, Daniel.
- Q. -- prepare the detailed valuation
- 14 appraisal for the plant and property adequate for
- 15 the final valuation hearings outside the city of
- Nashua to be acquired -- oops, I'm sorry, that's
- 17 not the one.
- 18 It's 3 -- to be acquired from
- 19 Pennichuck Water Works, the same terminology
- 20 otherwise.
- Now, here we talk about a detailed
- 22 valuation appraisal adequate for the final
- 23 valuation hearings. Now, does that define a --

```
what would formerly have been called a complete
```

- 2 appraisal or does it define something less?
- 3 A. (By Mr. Walker) I would say that that
- 4 would be referring to the final, complete
- 5 appraisal.
- 6 Q. Now, adequate for final valuation
- 7 hearing, that appears to be a limitation of scope,
- 8 would you agree with me?
- 9 A. (By Mr. Walker) I think it's -- I think
- 10 it's more clarifying language than limitation on
- 11 the scope.
- 12 Q. Well, what you were doing, clearly, had
- no other purpose than to convince the commission
- of a particular valuation for your client Nashua,
- is that right?
- 16 A. (By Mr. Walker) No, we were providing
- an opinion of market value based on the conditions
- 18 set forth in that appraisal that could be used by
- 19 the commission; sets forth the fair market value of
- 20 Pennichuck.
- 21 And if I could, counselor, one thing,
- 22 I've given appraisal process is sort of like a
- funnel in that a lot of times you can provide

```
1 initial or summary appraisals, then provide ranges
```

- or opinions of value along the way to your client
- 3 that may not be as refined as the final project,
- 4 and so the more information you have going into the
- 5 funnel, hopefully the more refined and adequate the
- 6 appraisal at the end.
- Q. Well, as a matter of fact, that funnel
- 8 is something that you really have to assiduously
- 9 both feed and understand, isn't that so, so that
- 10 the -- this massive information going in is
- 11 essentially filtered down through the funnel so
- that you've applied all of your training and
- skills as an appraiser to evaluate it and
- 14 determine its accuracy?
- 15 A. (By Mr. Walker) That's one thing. The
- 16 other thing you have to keep in mind is sometimes
- 17 appraisals are performed just based on public
- information as opposed to other information. So
- 19 the other thing I view the funnel to do is limit
- 20 the scope or create assumptions that you're using
- 21 prior to finalizing your valuation.
- 22 Q. As a matter of fact, if you have an
- extraordinary assumption or any hypothetical

1 information or an assumption, you have to disclose

- 2 it, isn't that so?
- 3 A. (By Mr. Walker) Typically, yes.
- Q. Now, for instance, when Mr. Conner was
- 5 cross-examining Mr. Sansoucy on the cost method
- 6 and he identified that there were gaps in this
- 7 appendix D which was the list of the inventory of
- 8 assets?
- 9 A. (By Mr. Walker) Correct.
- 10 Q. And then elicited testimony that there
- 11 was no comparison which would have trued up the
- information on Exhibit D with the thousands of
- 13 feet of pipe that were, in fact, part of the
- 14 records of the company, do you remember that
- 15 testimony?
- 16 A. (By Mr. Walker) I do recall the
- 17 testimony.
- 18 Q. Do you recall going through that
- 19 appendix D in making your evaluation?
- 20 A. (By Mr. Walker) I do recall considering
- 21 the information that was used in appendix D, and at
- 22 page 37 of the appraisal report we identified that
- 23 there was some limitations with those documents.

```
1 Q. And, as a matter of fact, that was
```

- 2 where you were using a -- a technique to
- 3 essentially trend original costs, isn't that
- 4 right?
- 5 A. (By Mr. Walker) That's -- that is what
- 6 we did, yes.
- 7 Q. And that is an accepted method under
- 8 certain limited circumstances, isn't that so?
- 9 A. (By Mr. Walker) It's certainly an
- 10 accepted method. I guess with respect to certain
- limited situations, we'd leave that open.
- 12 Q. In fact, those cases which Mr. Conner
- referred the commission to in New York really took
- 14 to task the appraisers, including yourself, over
- 15 the quality of information that was used to
- develop costs in other appraisals methods, isn't
- 17 that so?
- 18 A. (By Mr. Walker) Again, I haven't read
- 19 those decisions in a while, but my recollection is
- 20 the cost approach in those proceedings was within
- 21 10 percent in all the years, whether one uses
- trended or another method.
- 23 Q. And they took greater issue with the

```
income and sales approaches, didn't they?
```

- 2 A. (By Mr. Walker) In New York, based on
- 3 the case law of the state of New York, I think
- 4 that's probably correct.
- 5 Q. Well, if the commission were to read
- 6 those opinions, the judge didn't seem to rely on
- 7 case law at all, he relied on the fact that the
- 8 methodology was inadequate, things weren't
- 9 checked, things weren't reconciled. Isn't that
- 10 what his opinions -- both opinions dealt with?
- 11 A. (By Mr. Walker) Again, if you'd like to
- 12 point out sections of the decision, I'll be
- 13 happy --
- Q. Well, I'll leave it to the commission
- who's going to read it, and I'm sure they're going
- to ask their counsel to read it, but they were
- 17 shocking in terms of their analysis.
- 18 MR. UPTON: I object to the
- 19 characterization.
- MR. BOUTIN: Withdrawn.
- MR. UPTON: Thank you.
- 22 BY MR. BOUTIN:
- 23 Q. Now, Mr. Walker, we may get back to

```
that a little later, but let's talk a moment about
```

- 2 this appendix D. If the information is
- 3 information on costs, things that you're trending,
- 4 is not complete, adequate, or is otherwise
- 5 unreliable, that sends you to another method to
- 6 determine costs, doesn't it?
- 7 A. (By Mr. Walker) Not necessarily.
- 8 Q. Well, isn't it true that if you cannot
- 9 properly trend original costs then you've got to
- 10 do a replacement cost net -- replacement cost new
- 11 less depreciation method?
- 12 A. (By Mr. Walker) I'm not aware of any --
- 13 you know, I'm not aware of any information. It
- 14 would depend upon the magnitude of the problems
- 15 with the original cost data. Certainly at some
- 16 point that would make sense.
- 17 Q. So were you aware --
- 18 MR. BOUTIN: I'm going to refer to
- 19 Sansoucy deposition 8, which appears to be one of
- 20 the batches of his work papers, and there's a
- 21 letter dated November 15, 2005 from Sarah Knowlton
- 22 to Justin Richardson. If you could put that on
- the Elmo.

```
1 Q. Take a moment to read that, if you
```

- 2 please.
- 3 MR. BOUTIN: And, Daniel, when he gives
- 4 the high sign, would you move to the second page?
- 5 MR. UPTON: I have no objection to this
- 6 exhibit or to the use of this letter, but I just
- 7 want to remind the commission that this whole area
- 8 was the subject of a number of motions and
- 9 ultimately a decision by the commission on the use
- of the continuing property records and whether the
- 11 continuing property records maintained by the
- 12 company were adequate.
- 13 CHAIRMAN GETZ: The decision in a
- 14 separate proceeding?
- MR. UPTON: No, in this proceeding.
- 16 CHAIRMAN GETZ: In this proceeding?
- 17 Give me the cite. I'm trying to test my memory
- 18 here.
- 19 MR. UPTON: I don't remember. There
- are pleadings that relate to this.
- 21 MS. KNOWLTON: I would just note that
- 22 the question there was whether that docket
- 23 involving consideration of the chart of

- 1 accounts -- the question was should be
- 2 consolidated with this eminent domain case, and
- 3 that's what the commission said was, no, we'll
- 4 have two separate proceedings, and so they weren't
- 5 joined together. So that was the extent of the
- 6 relation to this docket, if any.
- 7 MR. BOUTIN: Can you put up the second
- 8 page, Daniel? Thank you.
- 9 A. (By Mr. Walker) Yes, I've read that
- 10 letter.
- 11 Q. Go back to the first page, would you?
- 12 I'm concerned with the last paragraph. The
- paragraph beginning on page 1 and then going over
- 14 to page 2 appears to be a very direct statement
- that the records are inadequate without
- significant analysis and additional information
- for you to determine what it is that the original
- 18 costs were, isn't that so?
- 19 A. (By Mr. Walker) Well, again, sir, I
- 20 have seen this letter before and we did take that
- 21 under advisement, which is why at page 37 we
- 22 identified that there were some issues with these
- 23 continuing property records.

```
1 Q. But you went ahead anyway and based
```

- whatever decision you made on costs on the trended
- 3 original cost method, is that right?
- 4 A. (By Mr. Walker) With respect to the
- 5 cost new, that is correct, sir.
- 6 Q. And you never did a sticks and bricks
- 7 analysis, is that right?
- 8 A. (By Mr. Walker) In this -- excuse me,
- 9 I'm going to defer to Mr. Sansoucy. In this
- 10 appraisal I don't believe we did. Certainly we had
- 11 done --
- 12 Q. Well, hold on a minute. Before you
- defer, you're the appraiser. So I want to know
- 14 whether you did or whether anybody under your
- 15 direction or control did it under your direction?
- 16 A. (By Mr. Walker) With respect to this
- 17 appraisal?
- 18 O. Yes.
- 19 A. (By Mr. Walker) No.
- Q. Now, if I look at the USPAP
- 21 standards -- and I trust I'm going to cite you to
- 22 a current one -- I'll read it, but we may have to
- 23 put it up on the board. USPAP standard rule 4-1.

```
1 MR. BOUTIN: Can you put that on the
```

- 2 screen? Do you have your book? I have it.
- 3
 I'll withdraw that question.
- 4 Q. Do you view your use of that
- 5 information with its deficiencies as being
- 6 consistent with your obligation -- your ethical
- 7 obligation as an appraiser?
- 8 A. (By Mr. Walker) Absolutely.
- 9 Q. And why is that?
- 10 A. (By Mr. Walker) Pardon me?
- 11 Q. Why is that?
- 12 A. (By Mr. Walker) Well, when you look at
- an appraisal, first of all, you have to understand
- that there's three approaches used; there's the
- 15 cost approach, the sales comparison approach, and
- income capitalization approach.
- We developed the cost approach in this
- 18 instance. But as I've testified previously, it is
- 19 probably not the best method of estimating this
- 20 type of property in the marketplace, nor do we tend
- 21 to use the cost approach. We focus more on the
- income capitalization and sales comparison approach
- 23 because that's what people in the marketplace rely

```
on when they buy and sell this type of property.
```

- 2 And, in addition to that, we had
- 3 excellent sales data for this system in the fact
- 4 that we had an auction one year prior to the
- 5 appraisal date where the winning bidder was
- \$106 million, approximately, for the whole system;
- 7 we're appraising a piece of that.
- 8 We had great data in the other
- 9 approaches, and that's not to say you don't
- 10 consider all three approaches, but the overwhelming
- 11 majority of the data supported our conclusion.
- 12 Q. And I think you had 26 or 28 examples
- of the comparable sales, and you whittled that
- down to nine, and then as we heard your testimony
- 15 the other day, it appears that of that nine, many
- of them were acquisitions of far greater
- 17 properties than the one that you were making a
- 18 comparison to.
- 19 And what it seems to me -- or what I'd
- 20 like to know is, if you placed such great weight
- on a comparable sale, how can you do it if the
- 22 comparables aren't truly comparable?
- 23 A. (By Mr. Walker) Well, first of all,

```
1 commissioner, we placed weight on both the sales
```

- 2 approach and income capitalization approach -- I'm
- 3 sorry, attorney.
- 4 Q. I was fine with the promotion.
- 5 A. (By Mr. Walker) Let me start, first of
- 6 all, we placed weight on both the sales comparison
- 7 and capitalization approaches.
- 8 Secondly, when we look at the ratios of
- 9 sales price to cash flow, or EBITDA, that's really
- 10 what drives people in the marketplace. People
- aren't buying this piece of property because they
- 12 like the layout of the pipe or the color of the
- treatment plant, they're buying this type of
- property based on the cash flow it's going to
- generate for them relative to what they pay for it.
- And in this instance, not only do we
- 17 have those transactions you talked about in
- 18 addition to the income capitalization approach we
- 19 performed, but in 2002 we had the whole Pennichuck
- 20 Water Works being offered for sale with active
- 21 bidders giving us indications as to what the whole
- 22 system was worth, of which this was a significant
- 23 piece.

```
1 So when you take that into
```

- 2 consideration, I think that provides, you know,
- 3 clearly indication as to why one should use the
- 4 sales comparison approach.
- 5 MR. BOUTIN: Let's bring up
- 6 Exhibit 3197, page 004. Now, down to the last
- 7 paragraph, first line --
- 8 CHAIRMAN GETZ: Are you addressing
- 9 Mr. Walker still?
- 10 MR. BOUTIN: No, I'm sorry, I'm
- 11 addressing Daniel. No, 3197, 004, just highlight
- 12 it.
- 13 MR. CONNER: I trust you'd get a yes or
- 14 no answer, your Honor.
- 15 Q. This is a budget review meeting dated
- 16 March 16, 2004, as you see above, about three days
- 17 before you entered into a contract with Nashua for
- 18 all these services.
- 19 Did you at the time have a hard number
- 20 that Nashua could publicly advance?
- 21 A. (By Mr. Walker) No, at that time we had
- 22 not finished our appraisal.
- Q. Had you begun an appraisal?

```
1 A. (By Mr. Walker) Not the appraisal
```

- 2 submitted before the commission. We may have done
- 3 some analyses, we may have looked at some
- 4 transactions, but it was not set forth as it is
- 5 before the commission today.
- 6 Q. Well, had you formed an opinion of
- 7 value at that time?
- 8 A. (By Mr. Walker) Generally we understood
- 9 the market at that time and we understood the
- 10 approaches we were going to use, the methods we
- were going to use, and generally the information.
- 12 Again, as I said, appraisal is a
- 13 function of a funnel, and based on public
- 14 information you can determine certain ranges and
- 15 certain opinions of the property, but certainly as
- 16 you do more analysis, get more data from the
- 17 company, do additional research, those opinions
- 18 will change.
- 19 Q. Well, let's see what end of the funnel
- 20 we're working from here. Go down to the last
- 21 line, the last sentence of that paragraph, bottom
- 22 paragraph. Mr. Sansoucy is saying I will be
- reviewing and developing no net harm consensus

- with the city of Nashua, and if they don't like
- it, they'd better get to the table now, not later.
- 3 Do you take the they in that sentence
- 4 to be Pennichuck?
- 5 A. (By Mr. Walker) Just give me a second
- 6 to read this. They, it would make sense -- again,
- 7 I didn't make this statement, and it may be better
- 8 to ask Mr. Sansoucy, but it would make sense that
- 9 they would be Pennichuck in the context of this
- 10 paragraph.
- 11 Q. Well, Mr. Sansoucy, does the word they
- refer to Pennichuck in that sentence?
- 13 A. (By Mr. Sansoucy) Yes, sir.
- 14 Q. Mr. Walker, did you discuss what
- Mr. Sansoucy was going to present to the budget
- 16 committee that night prior to that meeting with
- 17 Mr. Sansoucy?
- 18 A. (By Mr. Walker) Not specifically. I
- don't believe so, no.
- Q. Well, not specifically. Did you
- 21 discuss the subject matter of that meeting?
- 22 A. (By Mr. Walker) Again, Mr. Sansoucy and
- 23 I had several -- you know, hundreds, maybe

```
1 thousands of conversations over Nashua, value of
```

- 2 water systems with respect to what he was going to
- 3 say. There I don't recall what he may have relied
- 4 upon from our conversation to incorporate into his
- 5 presentation at the budget hearing.
- 6 Q. Well, to the extent you had those
- 7 conversations, as your employer, you, of course,
- 8 pay a great deal of attention to him, right?
- 9 A. (By Mr. Walker) I would --
- 10 Q. I take that as a yes?
- 11 A. (By Mr. Walker) I'm trying -- let's
- 12 assume he took them under advisement.
- MR. BOUTIN: Let's go to the next page,
- 14 please. Let's go down to the bottom paragraph.
- No, that doesn't look right. I want to go to page
- 16 14 of those minutes. 189, the next page. Down at
- 17 the bottom paragraph.
- 18 O. I'll represent to you this is again
- 19 Mr. Sansoucy talking before the budget committee.
- 20 A. (By Mr. Walker) I see this paragraph.
- Q. Now, he's talking directly about
- valuation analysis. Does that refresh your
- 23 recollection as to whether before that meeting you

1 and Mr. Sansoucy had talked about valuation of the

- 2 company?
- 3 A. (By Mr. Walker) No.
- Q. Okay, he indicates he's going to have
- 5 to present a value. The next thing he says is
- 6 value generates rates. Do you agree with that
- 7 statement?
- 8 A. (By Mr. Walker) I agree that one of the
- 9 components of rates would be that, yes.
- 10 Q. Well, his statement is a little
- 11 stronger than that, value generates rates. Were
- 12 you conscious of that advice to the town when you
- were doing your appraisal?
- 14 A. (By Mr. Walker) Certainly we understood
- that our value and ultimately the commission's
- 16 ruling on a value would be an input into what
- 17 future rates would be.
- 18 Q. And then if you go down to the sixth
- 19 line of that paragraph he states the test of
- 20 value -- the ultimate test of value is no net
- 21 harm.
- Were you aware of that as the company's
- position when you were doing your appraisal?

```
1 A. (By Mr. Walker) No -- as the company's
```

- 2 position when we were doing the appraisal. What we
- 3 were doing is finding fair market value.
- 4 Q. What relevance does no net harm have to
- 5 an appraisal to find fair market value?
- 6 A. (By Mr. Walker) Well, in the general
- 7 context -- and, again, if you have specific
- 8 questions you can ask Mr. Sansoucy -- in the
- 9 general context when one looks at the sale of
- 10 properties such as the Pennichuck system, there is
- an understanding that the new acquirer can
- 12 arbitrarily raise rates.
- The rate regulating process acts as a
- 14 proxy, if you will, in competitive market -- for
- 15 competitive market forces. And so you are always
- 16 cognizant of the fact that there is a certain level
- at which you would need to raise rates and thus,
- 18 you know, you couldn't justify purchase prices in
- 19 the market that would exceed that.
- Q. And since the commission is setting the
- 21 purchase price as opposed to a market negotiation,
- the concept of no net harm is directly relevant,
- in your company's mind, to the commission's

```
determination of value, isn't that so?
```

- 2 A. (By Mr. Walker) Not directly, but it
- 3 is -- it is something that you have to consider.
- Q. Well, what is the cart and what is the
- 5 horse between no net harm and the commission's
- 6 role in valuation?
- 7 A. (By Mr. Walker) Well, I guess if I can
- 8 just use an example, counselor. I mean, certainly
- 9 if we were to arbitrarily say that next year
- 10 Pennichuck was to get a 50 percent rate increase,
- 11 every -- no input -- no change to rate base, no
- 12 change to operating expenses, but just because of a
- 13 transaction there was going to be a 50 percent rate
- 14 increase, I think that would be inconsistent with
- 15 the regulatory format and inconsistent with market
- 16 expectations.
- 17 Typically when one looks at the buying
- and selling of these systems, there is an
- 19 expectation that the rates are going to be
- 20 reflective of the last rate order, and/or if the
- 21 rates are going to change they're going to be a
- 22 function of new investment in the system as opposed
- to the purchase price.

```
1 Q. So what I just heard you say in simple
```

- 2 terms is that you can't justify a value for
- 3 appraisal purposes that's going to result in an
- 4 increase in rates for the acquirer, is that right?
- 5 A. (By Mr. Walker) I wouldn't say that's
- 6 an absolute, but I would say that's one of the
- 7 things when we look at the revenue stream we are
- 8 cognizant of the -- we cannot artificially inflate
- 9 that revenue stream, that it is a function of the
- 10 rate setting process.
- 11 Q. Look at the last sentence of that page.
- 12 A. (By Mr. Walker) I see the last
- 13 sentence.
- 14 Q. I'm again talking about the cart and
- 15 the horse. Mr. Sansoucy is promising that based
- on his understanding that value generates rates
- and that the test of value is no net harm, he is
- 18 promising we will be going in with no rate
- increase as a standard of transfer of the value,
- 20 meaning that's what we'll appraise it at. Isn't
- 21 that what this sentence says?
- 22 A. (By Mr. Walker) I would disagree with
- 23 that. I would look at the statement above that,

```
1 sentence above that that says we pay fair market
```

- value for the assets, but we don't overpay for
- 3 those assets so there is a rate increase. It goes
- 4 back --
- 5 Q. He describes -- I'm sorry for
- 6 interrupting you -- he describes what overpaying
- 7 means in the following sentence based on his prior
- 8 assumptions, doesn't he?
- 9 A. (By Mr. Walker) No, I think he's, in a
- 10 single sentence, trying to articulate what I've
- 11 been trying to articulate, which is value is a
- 12 function of rates, especially under the income
- approach it's almost a direct function of rates,
- and that you can't arbitrarily assume those rates
- are going to increase due to a sale or due to
- 16 anyone's sale.
- 17 Q. But in order to -- in coming up with a
- 18 value and to meet this promise, you have to come
- 19 up with a value that results in no rate increases
- for the acquirer, isn't that so?
- 21 A. (By Mr. Walker) Again, I don't know
- that it's no rate increases.
- 23 Q. Let's go back to cost approach for a

```
1 minute?
```

- 2 MR. BOUTIN: Go to page 15 of that
- 3 exhibit.
- 4 Q. They were talking about cost approach,
- 5 and I want you to read the second paragraph.
- 6 A. (By Mr. Walker) I've read that
- 7 sentence.
- 8 Q. First of all, Mr. Sansoucy is
- 9 describing the RCNLD as a method of -- as the
- 10 method of determining cost, isn't it?
- 11 A. (By Mr. Walker) He's referring to a
- 12 replacement cost.
- Q. Replacement cost new, right?
- 14 A. (By Mr. Walker) Correct.
- 15 Q. That's a generally accepted term of art
- in the appraisal field?
- 17 A. (By Mr. Walker) Replacement cost new,
- 18 yes.
- 19 Q. And isn't he also predicting and
- 20 promising that you're going to ignore the cost
- 21 approach because it results in too high a number?
- 22 A. (By Mr. Walker) I think what he's
- articulating is, what I've been trying to say,

```
which is the cost of replacing a system like this
```

- becomes somewhat irrelevant in the marketplace
- 3 because of limitations on earnings that are a
- 4 result of the rate making process, and the --
- 5 Q. Well, your --
- 6 A. (By Mr. Walker) Excuse me, counselor.
- 7 And when you apply economic depreciation to the
- 8 rate of replacement cost through the use of sales
- 9 comparison and income capitalization approach, your
- 10 cost approach is going to approximate those two
- 11 approaches. If it doesn't do that, you probably
- 12 haven't done your job well.
- Q. Well, I certainly agree with you there,
- 14 except I think we start from a different premise.
- 15 Mr. Sansoucy's statement is that 150 million that
- a cost approach would generate is a ludicrous
- 17 number, can't afford it -- meaning that the rates
- 18 wouldn't support it, isn't that right?
- 19 A. (By Mr. Walker) I would interpret that
- 20 to mean that, that's correct.
- 21 Q. So, again, where is the cart and where
- is the horse? You promise not to use the cost
- approach because it's not affordable. Are you

```
1 backing into your valuation as promised in the
```

- 2 previous paragraph on the basis of what rates you
- 3 want to obtain as opposed to what the market value
- 4 really is?
- 5 MR. UPTON: This question has been
- 6 asked and answered about five times now. You
- 7 know, he has said consistently that that isn't
- 8 what he did. They didn't back into it, they did a
- 9 fair market value analysis.
- 10 MR. BOUTIN: I seem to be stumbling
- 11 across various points --
- MR. UPTON: I would agree with that.
- MR. BOUTIN: I'm sure you would --
- 14 various points in Mr. Sansoucy's testimony that
- bear upon the activities of his employee appraiser
- in terms of what they, in fact, did do in coming
- 17 up with this valuation, and I think the commission
- 18 ought to be focused on it.
- 19 CHAIRMAN GETZ: Well, I think it's a
- 20 relevant line of inquiry to address this to this
- 21 witness, but I have to agree with Mr. Upton that I
- 22 believe that the witness has already disagreed
- with your characterization a couple of times.

```
I would just -- I would move on to
```

- 2 whatever your next topic is.
- 3 MR. BOUTIN: Well, I'm going to finish
- 4 on this topic, but probably in a different vein.
- 5 BY MR. BOUTIN:
- 6 Q. You do discuss the cost approach two
- 7 paragraphs down, the paragraph starting with the
- 8 cost approaches used, and there you talk about --
- 9 MR. UPTON: I assume you mean
- 10 Mr. Sansoucy talked about?
- MR. BOUTIN: No. I'll withdraw the
- 12 question and wait until he's finished.
- 13 Q. Have you read the paragraph?
- 14 A. (By Mr. Walker) I have read the
- paragraph.
- 16 Q. Mr. Sansoucy talks about the cost
- 17 method would be used to allocate value based on
- 18 the actual pipe. Do you see that?
- 19 A. (By Mr. Walker) I see the statement.
- Q. And you also know that the input you
- 21 received from Mr. Sansoucy on appendix D,
- 22 especially in view of Ms. Howland's letter dated
- November 15th, 2005, is somewhat unreliable on

```
1 what the actual pipe is?
```

- 2 A. (By Mr. Walker) Well, excuse me,
- 3 counselor, we've got two pretty dramatic dates
- 4 there. I've got a budget review here that we're in
- 5 March of '04, and then you said that letter was
- dated '05, I believe, end of '05, and I'm not sure
- 7 how the two --
- 8 Q. Well, if this statement is true, if in
- 9 fact the cost approach is used to allocate value
- 10 based on actual pipe, then it's relevant for
- 11 whenever you're going to do the valuation, isn't
- 12 that right? Either you agree or disagree with
- 13 that.
- 14 A. (By Mr. Walker) Do I disagree about
- using the cost approach to allocate value?
- 16 Q. Yes.
- 17 A. (By Mr. Walker) We typically use cost
- 18 approaches for that purpose amongst property,
- 19 amongst classes, amongst systems; it's not
- 20 unreasonable. But, counselor, in that instance we
- 21 have applied economic obsolescence to that number,
- 22 which I think everyone in this proceeding,
- including the appraiser for Pennichuck, Mr. Reilly,

```
1 that there is substantial economic obsolescence in
```

- the system. And I believe Mr. Reilly in one of his
- 3 exhibits set forth approximately 80 percent
- 4 economic obsolescence.
- 5 MR. BOUTIN: Let's go to
- 6 Exhibit 31971A. That's another set of minutes on
- 7 March 16, '04. I believe that one set had
- 8 information that was at the time nonpublic and one
- 9 had public, is the only reason I can imagine why
- 10 the exhibits are different. Page 16.
- 11 Q. Again we're talking --
- MR. BOUTIN: I'm sorry, if you go down
- to the last paragraph of that page and bring it
- 14 up.
- 15 Q. Now, this is --
- 16 A. (By Mr. Walker) I read the paragraph.
- 17 Q. This is the same meeting where
- 18 Mr. Sansoucy made his valuation promise, and if I
- 19 go down to --
- 20 MR. UPTON: I object to that
- 21 characterization. It was not a promise.
- 22 CHAIRMAN GETZ: Do you have a response,
- 23 Mr. Boutin?

```
1 MR. BOUTIN: I could call it a
```

- 2 prediction. I think that's a fair enough
- 3 characterization of it. Mr. Sansoucy's prediction
- 4 on valuation.
- 5 And if I go down to one, two, three,
- four, five, six, seven, eight -- the eighth line
- 7 and highlight beginning at the average sale to the
- 8 end of the line at the bottom of the page.
- 9 Q. Now, this is three days before you
- 10 signed a contract to deliver an appraisal, and at
- 11 the time Mr. Sansoucy is expressing an opinion
- that there will be an \$81 million value for the
- company, or for the Pennichuck Water Works assets,
- 14 do you see that?
- 15 A. (By Mr. Walker) For the three
- 16 companies.
- 17 Q. Three companies?
- 18 A. (By Mr. Walker) For three companies,
- 19 yes.
- Q. Now, had you at that point in time
- 21 provided him with any appraisal information,
- 22 compilation?
- 23 A. (By Mr. Walker) Certainly he references

```
1 them here. I mean, we have transactions in the
```

- 2 marketplace. What he is doing is he is going
- 3 through and taking public information and setting
- 4 forth the range of value based on that information.
- 5 Q. Now on the next page, the top
- 6 paragraph, again, before he's even signed the
- 7 contract Mr. Sansoucy is telling him that an
- 8 income approach -- income approach would yield
- 9 \$81 million purchase price, is that right? Look
- 10 at the last sentence of the first paragraph.
- 11 A. (By Mr. Walker) Again, yes, he's saying
- 12 81 million for the three companies that appear,
- 13 Pennichuck Water Works, Pennichuck East, and
- 14 Pittsfield Aqueduct.
- 15 Q. And what was your appraisal a year
- 16 later?
- 17 A. (By Mr. Walker) 85 -- 85 for the
- 18 Pennichuck Water Works system.
- 19 Q. And I assume in that appraisal you
- 20 recognized the appreciation of assets since that
- 21 time or the addition of assets?
- 22 A. (By Mr. Walker) Again, with respect to
- this I'm not sure you could make the comparison,

```
1 but we did the analysis set forth in our appraisal.
```

- 2 Q. Now, the services that you are
- 3 providing to the city of Nashua, which I think we
- 4 agree are engineering valuation reports, business
- 5 plans, consulting engineering and testimony
- 6 relating to the purchase of the water utility from
- 7 the March 19th contract, do you agree with me that
- 8 George Sansoucy, PE LLC is operating as an
- 9 advocate for the town of -- city of Nashua?
- 10 A. (By Mr. Walker) No.
- 11 Q. Why not?
- 12 A. (By Mr. Walker) What George E.
- 13 Sansoucy, PE LLC is doing is providing various
- 14 functions to the city of Nashua. We may advocate
- for that work product, we may advocate for our
- 16 analyses, but what the city does with that is their
- 17 business.
- 18 Mr. Upton -- the Upton firm is an
- 19 advocate for the city, the aldermen may be an
- 20 advocate for the city. What we're doing is
- 21 providing information to those people.
- 22 Q. Now, I believe that you -- it was
- 23 introduced into evidence, an advisory opinion to

```
1 USPAP, A021.
```

- MR. BOUTIN: Am I accurate on that? I
- 3 don't know the exhibit number.
- 4 MR. CONNER: Their exhibit number is
- 5 1097, but it's missing some pages.
- 6 Q. Well, if I look at that ethical
- 7 standard, I have a hard time understanding the
- 8 difference between a valuation service and an
- 9 appraisal. Do you have an understanding of the
- 10 difference between a valuation service and
- 11 appraisal?
- 12 A. (By Mr. Walker) Yes, I do.
- Q. Well, tell me what they are.
- 14 A. (By Mr. Walker) When you perform an
- appraisal you're acting -- well, first of all, in
- all of these things you do not mislead your client.
- 17 You have to set forth what you're doing for your
- 18 client or that you're performing with respect to
- 19 the work in your report or in your files.
- 20 An appraisal is done as an appraiser
- 21 acting impartially and following USPAP. Valuation
- of services are a much broader category that may
- include appraisal services or they may include

- 1 other services such as market analysis, litigation
- 2 support, other consulting, et cetera. So there's a
- 3 distinction between valuation services and
- 4 appraisal practices.
- 5 Q. Well, you have been here for the
- 6 testimony that Mr. Sansoucy gave about all the
- 7 things that he was doing, isn't that so?
- 8 A. (By Mr. Walker) I've been here, yes.
- 9 Q. And all of those things are being
- 10 performed under the contract that George Sansoucy
- 11 PE, your employer, has with the city of Nashua,
- 12 isn't that right?
- 13 A. (By Mr. Walker) I believe that to be
- 14 correct, yes.
- 15 Q. Do you see those services as crossing
- the line from appraisal to other valuation
- 17 services?
- 18 A. (By Mr. Walker) I see that within that
- 19 contract there are several things that we are
- 20 performing. The appraisal itself, the preparation
- of the appraisal itself clearly falls within
- 22 appraisal practice.
- 23 In addition to that, we are providing

- 1 consulting services and engineering services that,
- in my opinion, fall outside the scope of USPAP
- 3 because they are not valuation related, they're
- 4 economics related, they're engineering related, and
- 5 they would not even be subject to USPAP.
- 6 Q. Based on the testimony you've heard, do
- 7 you agree that George Sansoucy, PE LLC has
- 8 performed advocacy services?
- 9 A. (By Mr. Walker) No, we have not
- 10 provided advocacy services such as lit -- such as
- 11 acting as an attorney.
- 12 Q. Well, you haven't acted as an attorney,
- but you prepared data responses and data requests,
- 14 didn't you, your firm?
- 15 A. (By Mr. Walker) That's correct.
- Q. Did you hear that testimony? You've
- 17 prepared testimony for yourselves and others,
- isn't that part of your testimony?
- 19 A. (By Mr. Walker) Again, I don't know
- 20 that we've prepared testimony for others. We may
- 21 have provided documentation in support of others'
- 22 testimony.
- 23 O. You don't recall Mr. Sansoucy saying

- 1 that he had drafted testimony for others?
- 2 A. (By Mr. Walker) If he said that, I may
- 3 not have been present, counselor. I apologize.
- 4 Q. Had he said that, assume for the moment
- 5 he said that, would that then be advocacy
- 6 services?
- 7 A. (By Mr. Walker) Again, it would depend
- 8 on the service that he was providing and how he was
- 9 providing it.
- 10 Q. Well, let's go to your value opinion
- 11 21.
- MR. BOUTIN: And I don't know if we can
- 13 put anything on the --
- MR. CONNER: It's on there. First page
- is on there.
- MR. BOUTIN: It's on there? All right,
- 17 go to page 188.
- MR. CONNER: It's not there.
- MR. BOUTIN: Page 188 isn't part of the
- 20 exhibit. All right, I want to put on 188. Top
- 21 paragraph there.
- 22 BY MR. BOUTIN:
- 23 Q. If valuation service is premised on

```
1 advocacy or compensation arrangements that are
```

- 2 contrary to the ethics rule, the individual acting
- as an appraiser cannot perform the valuation
- 4 service.
- 5 Do you understand that to mean that if
- 6 your firm is acting as an advocate it cannot act
- 7 as an appraiser under these standards?
- 8 A. (By Mr. Walker) Again, I hate to
- 9 interpret that that -- I'm not sure that's true,
- 10 but certainly with respect to the appraisal
- 11 practice and preparation of the appraisal, you are
- 12 correct, but within valuation services, USPAP don't
- 13 apply. And so I think you have to look at it on a
- 14 case-by-case basis, counselor.
- MR. BOUTIN: I'm going to ask to see if
- 16 you can put up 190, please. Is that part of the
- 17 exhibit? Does anyone know if 190 is part of the
- 18 exhibit?
- MR. CONNER: It's not.
- MR. BOUTIN: It's not.
- 21 MR. CONNER: They didn't include these
- 22 pages in their exhibit.
- MR. BOUTIN: I would ask at the

```
1 conclusion of today's testimony we get a complete
```

- 2 copy, it's only a few more pages long, of that A
- 3 021 to mark as an exhibit.
- 4 CHAIRMAN GETZ: This is part of the
- 5 USPAP?
- 6 MR. BOUTIN: Yes.
- 7 MR. UPTON: Yes. Somehow those pages
- 8 got left off when the exhibit got transferred into
- 9 electronic form.
- 10 CHAIRMAN GETZ: So the intention was to
- 11 have --
- 12 MR. UPTON: To have the whole in it,
- 13 yes, and it is not all there.
- 14 CHAIRMAN GETZ: And there's no
- 15 objection to have the entire --
- MR. UPTON: Not at all. Not at all.
- 17 In fact, I'm going to use some portions of it
- 18 myself.
- 19 CHAIRMAN GETZ: Okay, well, let's take
- 20 care of the ministerial matter and get the full
- 21 document in.
- MR. BOUTIN: I'll leave it up to
- 23 Mr. Upton, Mr. Camerino, and you can decide how to

```
1 mark it.
```

- Q. Now, there's a section here entitled
- 3 litigation services at the bottom of the page 190,
- 4 do you see it?
- 5 A. (By Mr. Walker) I do.
- 6 Q. You have read that paragraph under it?
- 7 A. (By Mr. Walker) I have.
- 8 MR. BOUTIN: Let's put up 191 now.
- 9 Q. I'll ask you just to -- are you
- 10 familiar with that?
- 11 A. (By Mr. Walker) I am.
- 12 Q. Would you agree that given the services
- 13 that your firm has provided in this case and that
- have been testified to in this case that you're
- 15 performing litigation services?
- 16 A. (By Mr. Walker) With respect to
- 17 testifying in this proceeding, we're providing
- 18 litigation services, sure.
- 19 Q. And/or providing DR, data requests or
- 20 data responses, testimony, if, in fact, I'm
- 21 accurate and that happened, that's all litigation
- 22 services, isn't it?
- 23 A. (By Mr. Walker) It's providing support

- for our appraisal, that's correct.
- Q. Well, is there any other litigation
- 3 service?
- 4 A. (By Mr. Walker) Well, I think what
- 5 you're referring to is litigation services as
- 6 advocates for Nashua, and I don't believe that
- 7 we're advocates for Nashua.
- Q. I see.
- 9 A. (By Mr. Walker) What we are advocating
- is our work and our work product, and we are
- 11 supplying support for that work product.
- 12 Q. Let's go to the last two indented
- paragraphs on page 191, beginning with on the
- 14 other hand.
- 15 A. (By Mr. Walker) I see that paragraph.
- 16 Q. And the last sentence, Marie, was the
- 17 example, may provide litigation services by either
- 18 acting as an appraiser or acting as an advocate
- 19 for the client's cause. However, she must not
- 20 perform both roles in the same case.
- 21 A. (By Mr. Walker) I see that.
- 22 Q. And based on what you know of the
- services provided by George Sansoucy, PE LLC,

```
1 haven't you, in fact, provided both litigation
```

- 2 services as an appraiser and litigation services
- 3 as an advocate?
- 4 A. (By Mr. Walker) With respect to the
- 5 appraisal, we had provided them as -- under USPAP
- 6 as appraisers acting impartially and not as
- 7 advocating for Nashua but advocating for our work
- 8 product.
- 9 With respect to other services, they're
- 10 beyond the scope of valuation service, they're
- 11 engineering and consulting services that would not
- 12 be subject to USPAP.
- Q. Would you agree with me that appraisal
- 14 function is a very important function in any
- transfer of property?
- 16 A. (By Mr. Walker) I guess you'd have to
- 17 clarify that, counsel.
- 18 Q. Well, if a piece of property is being
- 19 transferred and if an appraisal is acquired, would
- 20 it be fair to say that the reliability and
- 21 trustworthiness of the appraiser is of paramount
- 22 importance?
- A. (By Mr. Walker) Fair enough, yes.

```
1 Q. And would you also agree with me that
```

- 2 the USPAP standards actually require the utmost
- 3 objectivity in performing the appraisal services?
- 4 A. (By Mr. Walker) That's right,
- 5 objectivity and representing exactly what you're
- 6 doing.
- 7 Q. And in this case you're denying
- 8 providing advocacy services and basing your own
- 9 opinion of why you think the commission ought to
- 10 rely on you based on that understanding, isn't
- 11 that right?
- 12 A. (By Mr. Walker) I'm sorry, I didn't get
- 13 that question, counselor.
- Q. Well, your understanding of being here
- and acting ethically is that you're not an
- 16 advocate?
- 17 A. (By Mr. Walker) I'm advocating for my
- 18 appraisal, sir.
- 19 Q. And George Sansoucy, PE LLC is
- 20 restricting its activity in this case, as I
- 21 understand you to say, then, only to advocating
- for the appraisal and nothing else?
- 23 A. (By Mr. Walker) No. What I said with

```
1 respect to appraisal practice what we have done is
```

- we have set forth the appraisal. George Sansoucy
- 3 does other things other than provide appraisal
- 4 services, just as other large consulting firms such
- 5 as PA Consulting, Navigant Consulting, Black and
- 6 Veatch Consulting, all of those entities have
- 7 appraisal divisions as well as providing other
- 8 regulatory and economic roles.
- 9 Q. Excuse me, I understand that there may
- 10 be two divisions of the company. I understand
- 11 that a client may hire one of those divisions to
- do an appraisal, or another client may hire the
- other division to act as an advocate or an
- 14 engineer, but we're talking about the same party
- doing both here. Does that ring any ethical bell
- 16 with you?
- 17 A. (By Mr. Walker) Again, I don't see the
- 18 same party. I think it's been very clear that
- 19 Mr. Sansoucy has set forth the consulting and
- 20 regulatory rate PAP in this proceeding, and I've
- 21 set the appraisal.
- Q. All under the same contract?
- 23 A. (By Mr. Walker) That's correct.

```
1 MR. BOUTIN: Let's go to Exhibit 3036.
```

- I have a couple of questions, and then I'll be
- done. Page 2? Oh, I'm sorry, Dan. Page 2,
- 4 please. Oh, I'm sorry, the next page; 2 of 9.
- 5 Q. 2.1.1A-1. One of the things you were
- 6 asked to do is prepare an initial inventory of
- 7 assets within and without the city of Nashua
- 8 adequate for an initial public interest finding.
- 9 Do you see that?
- 10 A. (By Mr. Walker) I do.
- 11 Q. Is that a limitation in the scope of
- 12 the work?
- 13 A. (By Mr. Walker) Limitation in what
- 14 scope of work?
- 15 Q. Well, adequate for the initial public
- 16 interest finding regarding the inventory. Is that
- 17 a limitation of the scope of what it would take to
- do an initial inventory?
- 19 A. (By Mr. Walker) It's the statement of
- what we're doing. I don't think it's a limitation
- on anything.
- Q. Let's go to the next page, please,
- 23 bottom paragraph, B-1. Is it your position that

```
the inventory as reflected on -- I think it's
```

- 2 appendix D of 1007B, which is the list of
- 3 inventory items.
- 4 A. (By Mr. Walker) I see the statement.
- 5 Q. All right. Is it your position that
- 6 that's the document that responds to paragraph B 1
- of the contract, prepare a detailed inventory and
- 8 scope of assets?
- 9 A. (By Mr. Walker) I'm going to defer this
- 10 question to Mr. Sansoucy as it relates to the
- development of a scope pursuant to the contract.
- 12 Q. Well, I'm, again, addressing you
- 13 because you relied on it in doing your appraisal,
- 14 didn't you?
- 15 A. (By Mr. Walker) We did.
- Q. Was that inventory complete?
- 17 A. (By Mr. Walker) I believe it to be,
- 18 yes.
- 19 Q. Was it performed to a standard that
- 20 could insure to the PUC that, in fact, the
- 21 inventory disclosed everything that they needed to
- 22 know?
- 23 A. (By Mr. Walker) I believe so, yes.

```
1 Q. You still hold that position after
```

- 2 listening to Mr. Sansoucy's cross-examination on
- 3 that subject?
- 4 A. (By Mr. Walker) I didn't listen to
- 5 Mr. Sansoucy's cross-examination on that subject.
- 6 I don't know what you're referring to.
- 7 Q. Do you recall the cross-examination
- 8 about the gaps in the information?
- 9 A. (By Mr. Walker) Oh, referring back to
- 10 the CPRs?
- 11 Q. Yes.
- 12 A. (By Mr. Walker) I'm sorry, I wasn't
- making the connection there.
- 14 Q. Yes.
- 15 A. (By Mr. Walker) Yes. Yes.
- MR. BOUTIN: No further questions.
- 17 CHAIRMAN GETZ: Mr. Alexander?
- 18 MR. ALEXANDER: No questions.
- 19 COMMISSIONER MORRISON: Mr. Sansoucy,
- 20 we've discussed a lot of numbers today. Can you
- 21 just for the record state your position on the
- valuation as far as dollars and figures, what is
- the right number from your company's position?

MR. SANSOUCY: The correct number is

```
2
       $85 million for Pennichuck Water Works's portion
 3
       of the whole company plus a true up from 12/31/04
       to the point of taking to adequately represent all
 5
       additional investments paid by the company.
                   COMMISSIONER MORRISON: Thank you.
                   COMMISSIONER BELOW: How would you
       weigh the proportion of the valuation work that
 8
 9
       your company has done on behalf of towns for tax
10
       purposes versus other purposes?
11
                   MR. SANSOUCY: Our valuation work
12
       comprises in any given year between 50 and
       70 percent of what we do in total, and in any
13
       other given years all other forms of consulting,
14
15
       non-valuation specific, will be anywhere from --
16
       the balance, you know, 30 to 50 percent.
                   COMMISSIONER BELOW: And is most of
17
       that for municipalities for tax purposes or for
18
19
       other purposes?
20
                   MR. SANSOUCY: No, tax is obviously one
       of the important areas, but it's for all different
21
       forms of valuation, including eminent domain,
22
23
       regulatory consulting, tax agreements, TIFF
```

agreements, TIFFs, bonds, et cetera.

1

23

```
COMMISSIONER BELOW: What do you
       understand the constitutional or statutory basis
       for valuation to be in New Hampshire?
                   MR. SANSOUCY: The case law -- the
       constitutional or statutory basis in New Hampshire
 7
       is fair market value. The case law is five
       different methods of value in the state that
 9
       should be considered, and at any given moment in
       time we do consider all five.
10
                   The three conventional methods of value
11
12
       that you see in USPAP, for example, cost approach,
13
       income approach, and market sales approach are the
       obvious three.
14
15
                   The state of New Hampshire also has
       case law where the original cost less depreciation
16
       is considered a very reliable -- a reasonable
17
18
       indicator of value in the right circumstances, and
19
       I can give you two examples of that; one is the
20
       Seabrook nuclear station originally, and the
       second is the Hydro Quebec line and the DC
21
       converter where those were historically valued for
22
```

about 15 years in the state on original cost less

```
depreciation because of the way they were built.
```

- 2 The fourth method of value -- fifth --
- 3 is what they call alternative facilities analysis,
- 4 and this is a form of replacement value that is
- 5 peculiar to utility property. And the best
- 6 example in the state of New Hampshire is the
- 7 Portland Oil Pipeline, the original crude oil
- 8 pipeline that goes from Portland, Maine to
- 9 Montreal but it goes through the north country of
- 10 New Hampshire.
- 11 The first line of the Portland pipeline
- was built under the War Powers Act in the 1940s.
- 13 It was a 12-inch crude oil pipeline that got the
- 14 crude away from the ocean and to the refineries in
- 15 Canada.
- In the '50s a second line -- that was a
- 17 12-inch line. A second line in the '50s was built
- that was a 18-inch line to expand the capacity,
- and then in the '60s a 24-inch line was built.
- 20 Under the alternative -- replacement or
- 21 reproductions cost theory you would reproduce all
- 22 three lines, and let's just say for the sake of
- discussion that's 3 billion a mile, when, in fact,

```
1 any buyer today would build the alternative
```

- 2 pipeline which would be one pipeline of probably
- 3 36 inch in diameter, and for the sake of
- discussion, \$1.5 million a mile would be the
- 5 starting place of the replacement cost analysis
- 6 less depreciation.
- Now, that is a method that we actually
- 8 use in many locations in the state very quietly.
- 9 The twin -- the 1930 230,000 volt lines that come
- 10 through the state from Morse station all the way
- 11 to Massachusetts, the two -- the big, 230-volt
- lines, those we value on the alternative because
- they would be replaced at one large single
- 14 transmission line less expensive than two separate
- outboard lines. So that's a fairly unique
- 16 situation. We do that routinely in the state of
- 17 New Hampshire.
- 18 So those are the five basic methods of
- 19 value that we consider, and in any given time we
- 20 consider those in any given appraisal.
- 21 COMMISSIONER MORRISON: Okay, that's
- 22 all.
- 23 CHAIRMAN GETZ: I assume, Mr. Upton,

- 1 you have some redirect?
- 2 MR. UPTON: I do. Do you want to take
- 3 a break now and come back to it, or do you want me
- 4 to start right in?
- 5 CHAIRMAN GETZ: Do you have an estimate
- of how much time you're going to need for
- 7 redirect?
- 8 MR. UPTON: I'm going to need probably
- 9 anywhere from 30 minutes to an hour.
- 10 CHAIRMAN GETZ: And then is that the
- last thing we have to address today except for
- 12 perhaps an argument about recross?
- MR. UPTON: I believe so.
- 14 CHAIRMAN GETZ: Okay, let's take --
- let's come back at quarter of three. Thank you.
- 16 (Recess taken.)
- 17 CHAIRMAN GETZ: Let's resume the
- hearing of DW 04-048, and redirect from Mr. Upton.
- 19 REDIRECT EXAMINATION
- 20 BY MR. UPTON:
- Q. Mr. Walker, I want to go right to USPAP
- and show you a chart on the USPAP advisory opinion
- 23 21. Have you seen this?

```
1 A. (By Mr. Walker) I have.
```

- Q. And would you describe that graph, what
- 3 that means?
- 4 A. (By Mr. Walker) Well, that's
- 5 representing the various functions or services that
- 6 you may provide with respect to valuation services.
- 7 Other services would clearly fall outside of these
- graphs as engineering or consulting, but with
- 9 respect to valuation services, these are the areas
- 10 of practice.
- 11 And what we have here is valuation
- 12 services which you can't misrepresent what you do,
- 13 but at the same time you don't have the same USPAP
- obligations you would have like the appraisal
- 15 practice which is in the inner ring.
- So clearly the USPAP distinguishes
- 17 various types of services and what you need to do
- 18 to perform those services.
- 19 Q. So in the inner ring when you perform
- 20 your appraisal, you have to conform to USPAP?
- 21 A. (By Mr. Walker) Correct.
- 22 Q. And as you go away from that inner
- circle, there's less performance with USPAP

- 1 required?
- 2 A. (By Mr. Walker) That's correct. As
- 3 long as people understand what you're doing, and
- 4 you do not misrepresent it, you're in compliance
- with this. And obviously if you're not performing
- 6 what I consider valuation services you're outside
- of the circle altogether, or off the chart, as one
- 8 would say.
- 9 Q. And does the Sansoucy contract at 3036,
- 10 Exhibit 3036, does that explain the various
- services in a way that doesn't misrepresent them,
- in your opinion?
- 13 A. (By Mr. Walker) In my opinion it does,
- 14 yes.
- 15 Q. Do you think there's anybody here that
- doesn't understand the services that you and
- 17 Mr. Sansoucy were going to perform?
- 18 A. (By Mr. Walker) I would find that hard
- 19 to believe. I think it's been fairly spelled out.
- 20 Q. Now, Mr. Conner asked you at length
- 21 during his cross-examination about whether
- 22 Pennichuck Water Works' utility property was
- 23 special purpose property, and he had you read from

```
the appraisal of real estate, do you recall that?
```

- 2 A. (By Mr. Walker) I do.
- 3 Q. I want to show you the definition of
- 4 special purpose property that he referred to. Do
- 5 you see it in that shaded box?
- 6 A. (By Mr. Walker) Yes.
- 7 O. At the bottom?
- 8 A. (By Mr. Walker) Yes, I do. It's the
- 9 last definition.
- 10 Q. And what does that say?
- 11 A. (By Mr. Walker) Special purpose
- 12 property. A limited market property with a unique
- 13 physical design, special construction materials, or
- 14 a layout that restricts utility for the use of
- 15 which it was built, also called special design
- 16 property.
- 17 Q. By the way, what is the appraisal of
- real estate that we refer to when we use this?
- 19 A. (By Mr. Walker) It's a reference book
- 20 published by the Appraisal Institute which is a
- 21 nationally recognized affiliation dealing with
- 22 appraisal issues and appraisal problems.
- 23 Q. Sometimes called the bible of appraisal

- 1 practice?
- 2 A. (By Mr. Walker) It's one of them, sure.
- 3 Q. Now, you agreed with the definition of
- 4 special purpose property that Mr. Conner showed
- 5 you and that you've just read on the screen,
- 6 correct?
- 7 A. (By Mr. Walker) I do.
- 8 Q. Do you know why Mr. Conner wanted you
- 9 to agree with his definition?
- 10 A. (By Mr. Walker) I'm assuming
- 11 Mr. Conners (sic) was trying to imply that the cost
- 12 approach must be or should be used for this type of
- 13 property.
- Q. Do you agree that this is special
- 15 purpose property?
- 16 A. (By Mr. Walker) I do agree it's special
- 17 purpose property.
- 18 Q. What does the appraisal of real estate
- say an appraiser should do for special purpose
- 20 property? And I refer you to page 26 of the
- 21 Appraisal of Real Estate.
- 22 A. (By Mr. Walker) Well, even though it
- 23 may be special purpose property or special design

- 1 property, that doesn't mean that one disregards
- 2 indication of the market value where available, and
- 3 it actually instructs the appraiser to seek out any
- 4 market evidence that it can with respect to that
- 5 type of property.
- 6 Q. And that's at the end of that first
- 7 full paragraph?
- 8 A. (By Mr. Walker) That is correct.
- 9 Q. If a market exists for a limited market
- 10 property the appraiser must search diligently for
- 11 whatever evidence of that market value is
- 12 available?
- 13 A. (By Mr. Walker) That is correct.
- 14 Q. Is that what you did?
- 15 A. (By Mr. Walker) That is exactly what we
- did, and it is important to do that with this type
- of property to identify any economic obsolescence
- 18 that there may be in the marketplace.
- 19 Q. What did you conclude from your search?
- 20 A. (By Mr. Walker) Well, as laid out in
- 21 the appraisal report and testified to in this
- 22 proceeding, we found market evidence of the
- 23 transaction of water systems, and we utilized those

```
1 transactions as another measure of value both as a
```

- 2 standalone -- you know, as a standalone approach
- 3 and also to apply economic obsolescence to the cost
- 4 approach.
- 5 Q. What does the appraisal of real estate
- 6 say about the use of the sales or market approach
- 7 even when there is a limited market? And I refer
- 8 you to page 419. Specifically look at the
- 9 paragraph beginning when the market is weak, and
- 10 the last couple of sentences -- last sentence.
- 11 A. (By Mr. Walker) As you can see from the
- 12 text, the appraisal of real estate indicates that
- 13 you should go out and find additional information
- 14 to support your valuation conclusion.
- 15 Q. And specifically to help support the
- 16 findings of your other -- your other valuation
- 17 methods?
- 18 A. (By Mr. Walker) That is correct.
- 19 Q. Did the analysis of the sales you
- 20 located support the findings of your income
- 21 approach, for example?
- 22 A. (By Mr. Walker) Yes. Yes, it did.
- 23 Q. Why don't you believe that the cost

```
approach should be used in this case for PWW's
```

- 2 property?
- 3 A. (By Mr. Walker) Again, as was stated in
- 4 the report and testified to, the existence of
- 5 economic obsolescence in this type of property
- 6 makes the cost approach unreliable.
- 7 In addition, when you look at the
- 8 marketplace -- I testified to this previously --
- 9 people are buying this type of property for its
- income producing potential, and that's measured
- 11 either through transactions in the marketplace or
- income capitalization approach. They are not
- buying this property because of its layout or
- 14 because of the color of the treatment plant, it is
- really a function of how much cash will this
- 16 property produce.
- 17 Q. Did the Philadelphia sale have any
- 18 impact on your conclusion about whether or not to
- 19 use the cost approach?
- 20 A. (By Mr. Walker) It certainly did. As I
- 21 stated, we had --
- MR. CONNER: Objection, your Honor,
- that was not a sale. It mischaracterized this

```
1 transaction.
```

- Q. Did the Philadelphia transaction --
- 3 MR. CONNER: Which Philadelphia?
- 4 Q. Did the auction that Pennichuck
- 5 conducted that resulted in an offer from
- 6 Philadelphia Suburban of 106 million have any
- 7 impact on your --
- 8 CHAIRMAN GETZ: Well, let me step back.
- 9 Is your point, Mr. Conner, that the sale was never
- 10 consummated?
- 11 MR. CONNER: Well, yes, my point, your
- 12 Honor, he's got -- in his nine transactions there
- are two Philadelphia transactions. I'm not sure
- which one he's referring to.
- 15 CHAIRMAN GETZ: Well, Mr. Upton,
- 16 let's --
- 17 BY MR. UPTON:
- 18 Q. Which Philadelphia transaction are you
- 19 referring to?
- 20 A. (By Mr. Walker) I presumed you were
- 21 referring to what I consider to be the most
- 22 important, and this is the offer by Philadelphia
- 23 Suburban to purchase Pennichuck Water Works.

```
1 Q. Go ahead. Why is that important?
```

- 2 A. (By Mr. Walker) You have an offer to
- 3 purchase this company that was a function of an
- 4 auction for the whole company approximately two
- 5 years prior to the valuation date that supports our
- 6 value conclusion as of 12/31/04 of \$85 million.
- 7 Not only do we have the Philadelphia
- 8 Suburban offer, but if you go to Exhibit GES 12,
- 9 there were other parties that made competing offers
- 10 for that system.
- 11 Q. GES 12 is a part of your --
- 12 A. (By Mr. Walker) It's confidential, and
- it's part of our May 22nd testimony.
- Q. Why don't you describe what GES 12 --
- what information it contains, without setting
- forth the amounts or the names of the parties.
- 17 A. (By Mr. Walker) GES is a summary of
- 18 nonbinding and binding proposals received by
- 19 Pennichuck Corp. when it made itself available for
- 20 sale in the marketplace. What we've done is we've
- 21 summarized those transactions.
- MR. CONNER: Your Honor --
- A. Excuse me, those offers.

```
1 MR. CONNER: Mr. Chairman, I would like
```

- 2 to register an objection. I did not in
- 3 cross-examination deal anywhere with the offer
- 4 that was made by Philly Suburban in regard to that
- 5 transaction. Didn't deal with it. Didn't ask him
- 6 one question about it. And I think it's
- 7 inappropriate now to go into redirect on something
- 8 I didn't even cover.
- 9 MR. UPTON: It's in response to the
- 10 criticisms that he did have about Mr. Walker's
- analysis of the cost method. I think he's able to
- 12 respond and say why he doesn't think it's
- 13 appropriate.
- 14 CHAIRMAN GETZ: One more time,
- 15 Mr. Conner?
- MR. CONNER: Yes, sir. Mr. Chairman, I
- 17 think what I did, I focused on, if I'm not
- 18 mistaken, four of the nine transactions that had
- 19 significant errors. The only thing -- my expert
- 20 has testified and will testify about the fact that
- 21 Philly Suburban deal was a transaction that was
- 22 never consummated. That's our position on it.
- 23 I don't think it is appropriate for him

```
1 to try to rehabilitate his witness through a sale
```

- 2 that I never covered on cross-examination.
- 3 MR. UPTON: I'm all done with it, in
- any event, but I think it's entirely appropriate.
- 5 He -- Mr. Conner went into great length about
- 6 special purpose property and why this was special
- 7 purpose property, and what Mr. Walker is simply
- 8 saying is that his analysis of the market sales,
- 9 including this offer, give him support that
- it's -- that there is a market, No. 1, and, No. 2,
- 11 that the -- there's such an incredible amount of
- 12 economic depreciation that would have to be taken
- for the cost method that it's inappropriate to do
- 14 it.
- 15 CHAIRMAN GETZ: Well, I'll allow it,
- but just note this generally as well,
- 17 Mr. Conner -- and I think this objection was made
- 18 a couple of times -- on redirect, and most of this
- inquiry today has been very focused redirect
- 20 except for perhaps the question asking the witness
- about what he thought everybody else in this room
- 22 might think about something -- putting that aside,
- 23 if there is an issue raised on cross, then we're

```
going to let him follow up on it. But it doesn't
```

- 2 have to be restricted exactly to other -- precise
- 3 pieces of information that you raised on
- 4 cross-examination.
- 5 MR. CONNER: And I'm not trying to be
- 6 obstructionist, Mr. Chairman. That was just an
- 7 area that we didn't cover, period, with respect
- 8 to --
- 9 CHAIRMAN GETZ: That particular
- 10 contract.
- MR. CONNER: Yes.
- 12 CHAIRMAN GETZ: Please proceed,
- 13 Mr. Upton.
- MR. UPTON: Thank you.
- 15 BY MR. UPTON:
- Q. During his cross-examination,
- 17 Mr. Conners -- Conner did a number of mathematical
- 18 adjustments that were designed to suggest that
- 19 your income approach was the same as rate based,
- 20 do you recall that?
- 21 A. (By Mr. Walker) I do recall those
- 22 calculations.
- 23 Q. Were those adjustments that he made

```
1 proper, in your opinion?
```

- 2 A. (By Mr. Walker) No.
- Q. Why not?
- 4 A. (By Mr. Walker) Well, for one thing,
- 5 they result in a value that is inconsistent in the
- 6 marketplace. Again, without harping on, you know,
- 7 the sales comparison approach, people are paying
- 8 far more than rate based for these facilities. And
- 9 to use an example, the offer by Philadelphia
- 10 Suburban and Pennichuck Water Works; they weren't
- 11 buying the system for rate based, they were buying
- 12 it for something in excess of rate based.
- In addition, the way the regulatory
- 14 formula works, those new capital additions would be
- the subject of new rate increases and new property
- additions. It would be something other than the
- 17 property that was there as of the valuation date.
- 18 Q. He also asked you about the highest and
- 19 best use difference between the 1995 report that
- 20 you did and the current report, and I can only
- 21 find the current report. That's 1007A.
- The current report is at the bottom of
- 23 the page, highest and best use as approved.

```
1 A. (By Mr. Walker) I see that.
```

- 2 Q. And what did you conclude was the
- 3 highest and best use?
- 4 A. (By Mr. Walker) We concluded that the
- 5 highest and best use of this system is continued
- 6 operation as a water system.
- 7 Q. And what was the highest and best use
- 8 in the 1995 report?
- 9 A. (By Mr. Walker) My recollection is that
- 10 was -- the highest and best use in that report was
- 11 as a municipal water system.
- 12 Q. Why was there a difference?
- 13 A. (By Mr. Walker) I believe that the
- 14 difference was that in this analysis we had
- analyzed both investor-owned transactions and
- 16 transactions by municipal purchasers of systems and
- 17 really found no difference.
- 18 If we were to look at the graph in our
- 19 appraisal, or the subsequent document, I can
- 20 probably explain that.
- 21 Q. Sure. That's in one of your exhibits,
- is that it?
- 23 A. (By Mr. Walker) Well, what we have, at

```
2
           Q.
                  So it would be --
3
           Α.
                  (By Mr. Walker) -- of the appraisal.
                  Of the appraisal. Is that the chart
5
      you're referring to?
                  (By Mr. Walker) Yeah, this is the chart
6
7
      I'm referring to. And I'd just like to generally
      describe this chart. What this is is it's a
9
      scattered chart depicting the 28 transactions that
```

What the vertical lines on the graph

measured by gross revenue.

we set forth in the appraisal, graphed in sale

price to EBITDA in relation to their size as

- 14 represent are the various classes of sales that
- we've identified in the appraisal, A-1 being the
- 16 largest sales as being measured by gross sales, A-4
- 17 being the smallest sales as being measured by gross
- 18 revenue.

1

10

11

12

page 49 --

- 19 And if you look at this transaction, we
- 20 can -- I have -- you know, I can tell you which
- 21 sales are municipal and which are investor owned.
- Q. Sure. Have you plotted this chart
- 23 shown with the municipal sales?

```
1 A. (By Mr. Walker) I have.
```

- 2 MR. CONNER: Your Honor, Mr. Chairman,
- 3 this is why I had a difficult time in allowing
- 4 Mr. Sansoucy and Mr. Walker to come back and
- 5 testify several days after their initial
- 6 examination.
- 7 What we have here is a new exhibit that
- 8 has not been produced to me, it's not in the
- 9 report, and I don't think it's appropriate.
- 10 There's another one he's going to get to in a few
- 11 minutes that I'm also going to object about.
- 12 So I think it is very inappropriate. I
- don't know when this was done, it was obviously
- done since they have testified, it's not in their
- reports, and we would move to bar its admission.
- MR. UPTON: It's not a new exhibit,
- it's the same exhibit that we were just looking
- 18 at, all it does is it shows where the municipal
- sales are located on the chart, so that it shows
- what he says, that there's no impact on the market
- 21 by municipal sales.
- 22 CHAIRMAN GETZ: Let me get to the
- 23 bottom of it's the same exhibit; where did this

- 1 piece of paper come from?
- 2 MR. UPTON: It is the same -- it is the
- 3 same exhibit. The only difference is that on it
- 4 Mr. Walker has charted in and specifically
- 5 identified the -- the municipal sales.
- 6 CHAIRMAN GETZ: I'm still not sure if
- 7 I'm following. So what's the difference --
- 8 MR. CONNER: This is in the report,
- 9 your Honor.
- 10 CHAIRMAN GETZ: This is in the report.
- 11 MR. CONNER: This one is not. I'll
- show it. We can put it on and show it to you.
- 13 CHAIRMAN GETZ: So what you're saying
- 14 then, Mr. Conner and Mr. Upton, is you took this
- previous exhibit and made some adjustments to it?
- MR. UPTON: No adjustments, simply --
- 17 simply identified which of those dots of municipal
- sales so it would be more meaningful to the
- 19 commission to understand the analysis.
- MR. CONNER: Mr. Chairman, my problem
- 21 with this is that none of the dots on the page in
- 22 his report were identified.
- The purpose for us to depose these

```
1 people is for me to ask questions about all of
```

- 2 this I want to ask, and now -- with all due
- 3 respect to Mr. Walker and Mr. Upton -- how am I
- 4 going to be able to say for sure that those are
- 5 the municipal systems, because this is the first
- 6 thing we've had from them on this.
- 7 CHAIRMAN GETZ: But I'm presuming that
- 8 Mr. Walker could have looked at this exhibit,
- 9 looked at the underlying exhibit -- not this
- 10 adjusted exhibit -- and pointed out to us based on
- 11 his work papers which each of these dots
- 12 represented, which sale.
- 13 That being the case, I think it's --
- 14 you know, we could go through it two ways. We
- 15 could look at this exhibit, or he could put them
- out to us and we could take another half an hour
- 17 to have him tell us which of these dots
- 18 represented which transaction. I think that would
- 19 be not an efficient use of our time.
- 20 MR. CONNER: Your Honor --
- 21 CHAIRMAN GETZ: I am sympathetic to the
- 22 general notion that the passage of time has
- 23 allowed more preparation for redirect, but I don't

- find this -- that this exhibit's generally
- 2 problematic.
- 3 So I'm going to allow the
- 4 conversation -- the redirect about this topic, but
- 5 I'm going to be very concerned about what these
- 6 other documents that may be tried to be
- 7 introduced.
- 8 MR. CONNER: Thank you, your Honor.
- 9 BY MR. UPTON:
- 10 Q. What does this chart show you about
- 11 municipal sales?
- 12 A. (By Mr. Walker) The interpretation of
- this chart for municipal sales is that they are
- 14 clustering in a pattern in the middle of the chart
- 15 similar to investor owned sales.
- 16 If the hypothesis was true that a
- municipal system would pay more or had to pay more
- or does pay more, the expectation would be that the
- 19 municipal or not-for-profit transactions would
- 20 cluster at the top of this graph, and that the
- 21 investor owned utilities would cluster at the
- 22 bottom of this graph reflecting the prices they
- were willing to pay relative to each system.

1

19

20

21

22

23

Ο.

```
2
       municipal buyers in connection with your income
 3
       approach suggesting that you used the wrong cost
       of capital figure. Why did you use the cost of
 4
 5
       capital rate that you used?
                   (By Mr. Walker) Again, it's supported
 7
       by this understanding of the market that
       municipalities don't necessarily pay what they can
 9
       afford to pay, but they pay market value or they
       pay what they have to pay to buy the system.
10
11
                   And, for example, if we were looking at
12
       a system that was put out to bid, like a lot of
       these systems are when they're made available in
13
       the marketplace, the winning bidder at the end of
14
15
       the day is the one that typically ends up acquiring
16
       the system.
                   And so you don't have to pay what you
17
       can afford to pay, all you have to pay is enough to
18
```

Mr. Conner asked both of you and went

through a number of memos, e-mails and minutes of

aldermanic meetings about loyalty to Nashua, do

outbid the next highest bidder.

Q.

you recall that?

Mr. Conner also asked you about

```
1 A. (By Mr. Walker) I recall that.
```

- Q. What does it mean to you when you say
- 3 you're local to a client?
- 4 A. (By Mr. Walker) That just means that we
- 5 are going to work for them prior to working for
- 6 somebody else.
- 7 A. (By Mr. Sansoucy) I would like to add
- 8 to that where it's my company and my contract that
- 9 it is no secret that I will not work adverse to a
- 10 client's position, I will not work for somebody
- 11 against an existing client.
- 12 For example, I would not work for a
- public utility against the city of Nashua. Our
- loyalties are to our clients, past and present.
- 15 Q. Well, let me ask you this, does loyalty
- to a client mean you'll do whatever a client
- 17 wants?
- 18 MR. CONNER: I'll object to the
- 19 leading, your Honor. That's the only time I'll
- 20 object to it.
- 21 CHAIRMAN GETZ: Well, you're objecting
- to a leading question when the commission doesn't
- follow technical rules about that, so I'll

- 1 overrule the objection.
- 2 MR. UPTON: And I will try not to ask
- 3 leading questions. I am aware of that.
- 4 A. (By Mr. Sansoucy) To answer your
- 5 question, Mr. Upton, I think it's well known that I
- 6 do not do -- I am not instructed what to do. We do
- 7 what is best, we provide fair market values, and we
- 8 are not influenced accordingly, and we don't -- we
- 9 have been told from time to time what people would
- 10 like to see, and that's irrelevant.
- 11 Q. In tax cases have you ever concluded
- 12 values less than the assessed value placed on the
- 13 property by your client?
- 14 A. (By Mr. Sansoucy) Many, many times
- values are too high, and we point that out, and we
- do everything possible to assist the town or the
- 17 city throughout the United States in coming to an
- 18 amiable resolution considering the impact that
- 19 would have; one of the best examples of that here
- in New Hampshire is Seabrook.
- 21 And what happens, obviously, is these
- don't reach court. So what reaches court are those
- few cases which are contested.

In this case, if you had concluded that

1

22

23

Ο.

```
2
       the value of PWW's assets would have caused rates
 3
       under city ownership to increase more than they
       would have under PWW, what would you have done?
 5
                   (By Mr. Sansoucy) In this case -- and
       it's in the essence of my statements to the board
 7
       that we saw snippets of -- if the value of this
       property which generates rates in part and if all
 9
       other costs related to Nashua's operation exceeded
       those costs which would otherwise have been charged
10
       in the future by Pennichuck, then we would be
11
12
       making the recommendation that this is likely not
13
       in the public interest and should not proceed
       further.
14
15
                   And, likewise, if this commission sets
            Ο.
       a value that causes rates under city ownership to
16
17
       be greater than they would be under Pennichuck
       ownership, what will you likely do?
18
19
                   (By Mr. Sansoucy) We will likely advise
20
       the city that if the commission sets a value plus
       the costs related to the operation that creates
21
```

rates greater than what Pennichuck is likely to

provide, we would likely advise the city that it

```
1 should not proceed further with the taking.
```

- 2 Q. Have you ever been asked by
- 3 municipalities to assist in condemnation of
- 4 utilities where you have advised against it?
- 5 A. (By Mr. Sansoucy) Yes, we have.
- 6 Q. Can you give me an example?
- 7 A. (By Mr. Sansoucy) Certainly. Here in
- 8 the state of New Hampshire we have been asked by a
- 9 number of New Hampshire communities whether or not
- 10 they should proceed with an eminent domain taking
- of certain hydroelectric plants owned by certain
- 12 regulated electric companies here in the state, and
- we have strongly urged that they do not proceed
- 14 with an electric taking.
- 15 And we have been asked by, in
- 16 particular some years back the city of Claremont,
- whether or not they should take poles and wires by
- 18 eminent domain at the time of the situation with
- 19 Connecticut Valley, and we advised that they should
- 20 not, a better solution would likely come with an
- 21 outright sale to public service.
- Q. Mr. Camerino, in his cross-examination
- of you, Mr. Sansoucy, asked about unplanned

- 1 maintenance and used your GES 4 -- Exhibit GES 4
- from your January 12, 2006 testimony, and I think
- 3 that's Exhibit 1007C. Do you recall that?
- 4 A. (By Mr. Sansoucy) Yes, sir.
- 5 Q. And did you update Exhibit GES 4 for
- the November 2006 testimony?
- 7 A. (By Mr. Sansoucy) Yes, it is. It's
- 8 updated 11/14/06.
- 9 MR. UPTON: I want to make sure that I,
- in front of the commission, thank Daniel for
- 11 helping all of us on this. We'd be lost without
- 12 his technical assistance.
- MR. CONNER: And he's from my firm.
- MR. UPTON: So I want to thank
- 15 Mr. Conner, as well.
- MR. CONNER: That's okay, you don't
- 17 have to go that far.
- 18 MR. UPTON: No, I do. I feel like I
- 19 do.
- 20 BY MR. UPTON:
- 21 Q. Can you explain what the differences
- 22 are between the 2006 testimony -- I'm sorry, the
- 23 November 2006 and the January 2006 testimony are?

```
1 A. (By Mr. Sansoucy) You want to go
```

- 2 through the entire exhibit?
- 3 Q. Not the entire thing, but go through
- 4 where there are significant changes and please
- 5 explain why.
- 6 A. (By Mr. Sansoucy) Certainly. The top
- 7 exhibit is the initial filing January 12, 2006
- 8 based on the information available at that time and
- 9 the rate cases to date.
- 10 The revised exhibit revises the
- 11 testimony based on a current -- based on current
- information through 11/1/06, and based on what we
- learned through the discovery process.
- 14 The difference is -- the significant
- difference is the line 2 are the taxes that we have
- agreed to have increased to 1,497,000. Line item 3
- is oversight. In the first exhibit line item 3 is
- 18 315,000.
- 19 Q. And what does that represent?
- 20 A. (By Mr. Sansoucy) That represents the
- 21 oversight contract with Beck.
- 22 Q. And that increased. Why did it
- 23 increase?

```
1 A. (By Mr. Sansoucy) That increased
```

- 2 because the -- a number of -- of conditions that
- 3 have been made by the city to the staff that we
- 4 will remain regulated as to service, regulated as
- 5 to rates for the wholesale contracts, and we will
- 6 keep a full set of regulatory books in the city of
- 7 Nashua, similar to the rate based carryover, and a
- 8 set of books transparent for the Public Utilities
- 9 Commission to view at any time.
- 10 For that purpose I have increased
- oversight \$400,000 to account for the entire
- 12 accounting and additional customer service needs
- 13 related to the keeping of a complete set of
- 14 regulatory books, and for future rate cases or
- 15 lightly regulated rate cases, depreciation studies,
- et cetera; so that's an increase there.
- 17 Q. Purchased water has doubled. Why did
- 18 that double?
- 19 A. (By Mr. Sansoucy) Purchased water has
- 20 doubled because it was incorrectly reported on the
- 21 company's 12/31/04 annual report. We flushed that
- 22 out in the discovery process and corrected it
- accordingly.

```
1 Q. Customer service doubled, why was that?
```

- 2 A. (By Mr. Sansoucy) Customer service
- 3 doubled to account for -- to more accurately
- account for all the mailings and the hard costs
- 5 associated with the additional customer service
- 6 that Carol Anderson agreed to perform within the
- 7 city, such as envelope stuffing, et cetera.
- 8 Q. Unplanned maintenance has increased,
- 9 can you explain that?
- 10 A. (By Mr. Sansoucy) Yes. The unplanned
- 11 maintenance is now directly related to the final
- estimate prepared by Veolia of \$585,000 per year,
- and that's one half of 585 that we believe will be
- 14 expensed as opposed to one half on an average year
- 15 will be capitalized.
- 16 Q. And so where is the additional 290 in
- 17 this analysis?
- 18 A. (By Mr. Sansoucy) The additional 290 is
- 19 found in line 13 which is in the bond reserves that
- 20 have to be used for operations, maintenance,
- 21 repair, restoration and improvements and
- expansions, and it is in the 3,061,000.
- Q. And you do that because Pennichuck

```
1 capitalizes that level of unplanned maintenance?
```

- 2 A. (By Mr. Sansoucy) Pennichuck
- 3 capitalizes a significant amount of maintenance.
- 4 Pennichuck essentially has -- almost all of its
- 5 maintenance is unplanned maintenance, it has very
- 6 little planned maintenance.
- 7 The Veolia contract is reversed from
- 8 Pennichuck operations, where the Veolia is
- 9 predominantly planned maintenance, very little
- 10 unplanned maintenance that's not capital, it's the
- 11 reverse situation, but the money is found in the
- 12 categories.
- 13 Q. Utility is increased significantly?
- 14 A. (By Mr. Sansoucy) Yes. This line item,
- the company misreported the electric and utility
- bills in its 12/31/04 annual report, that got
- 17 flushed out in discovery and the proper and correct
- amount is now shown in line 10 of my exhibit of
- 19 11/14/06.
- Q. Did the revisions that you made to GES
- 21 Exhibit 4 have any significant impact on your
- overall revenue requirements analysis?
- 23 A. (By Mr. Sansoucy) No. The revenue

```
1 requirements for city of Nashua has increased, but
```

- 2 it -- but it also reflects the fact that many of
- 3 these line items are direct pass-through expenses
- 4 by Pennichuck, and Pennichuck's own revenue
- 5 requirements has increased also.
- 6 Q. Mr. Camerino also asked you a number of
- 7 questions about the capital spending that you --
- 8 that you had planned for the system under Nashua's
- 9 ownership. How much was the level of capital
- spending that you had each year?
- 11 A. (By Mr. Sansoucy) I -- we are spending
- 12 \$6 million a year in capital that is directly
- analogous to Pennichuck's, plus \$3 million of bond
- 14 reserves for a present dollar amount of \$9 million
- per year as compared to Pennichuck 6 million per
- 16 year, indexed for inflation.
- 17 Q. So the 6 million just compares with
- 18 what Pennichuck does?
- 19 A. (By Mr. Sansoucy) Right. In order
- 20 for -- in my belief, in order to compare for public
- 21 interest equal rates and equal costs to the
- 22 customer, we -- I set up a rate path for the city
- of Nashua which mirrors the capital expense -- the

```
1 annual ongoing capital expense of Pennichuck,
```

- 2 \$6 million per year, in addition to the treatment
- 3 plant, et cetera.
- 4 So that's the first 6 million, to
- 5 mirror their capital expenditures. And that's the
- 6 high side of what they capitalize into rate base as
- 7 opposed to CIAC.
- 8 In addition to that, the city of Nashua
- 9 will be spending an additional 3 million on top of
- 10 the 6 within this rate path of its bond reserves
- 11 for emergency repairs, the RRRM and the unplanned
- maintenance portions and the capital expenses
- 13 related to the Veolia contract.
- 14 Q. How can you budget more capital for
- Nashua and still project rates that would be less
- than those charged by PWW?
- 17 A. (By Mr. Sansoucy) One of the most
- 18 important elements of the cost structure of the
- 19 city of Nashua is its lower cost of capital.
- 20 Nashua's cost of capital will be
- 21 taxable and nontaxable revenue bonds for
- 22 100 percent of its total future capital. It will
- 23 have no income tax component related to that. It

```
will have, in essence, a similar depreciation
```

- 2 component which is a bond reserve, but it is
- 3 required to be fully reinvested.
- 4 MR. CAMERINO: Objection, Mr. Chairman.
- I let him go a little ways, but I didn't ask him a
- 6 single question about cost of capital. If you
- 7 recall, I took him through GE 4 and just asked him
- 8 every single line.
- 9 Mr. Upton just did that and gave him a
- 10 chance to explain, and now he's going through
- 11 things that nobody asked him that.
- 12 CHAIRMAN GETZ: It sounds like we're
- 13 revisiting his direct.
- MR. UPTON: I'm done with it, but he
- 15 asked him a great number of questions about his
- 16 bond for future capital expenditures.
- 17 MR. CAMERINO: And if you recall, they
- 18 are which, where are they in this chart, what is
- 19 in it. That was all it was.
- 20 CHAIRMAN GETZ: I think the beginning
- of the question was a fair implication to follow
- 22 up on, and I think the first sentence took care of
- the answers. So let's move on.

```
1 MR. UPTON: Okay. I'm done with the
```

- 2 area anyway.
- 3 BY MR. UPTON:
- 4 Q. Back to Mr. Walker. Mr. Conner asked
- 5 you about your valuation of the real estate.
- 6 A. (By Mr. Walker) Yes.
- 7 Q. Do you recall that?
- 8 A. (By Mr. Walker) Yes.
- 9 O. Under which valuation method is the
- 10 separate valuation of the real estate relevant?
- 11 A. (By Mr. Walker) Cost approach.
- 12 Q. And you don't rely on cost, we know
- 13 that.
- 14 A. (By Mr. Walker) Correct.
- 15 Q. Is the value of the real estate
- included in the market and income approach?
- 17 A. (By Mr. Walker) Yes, it is.
- 18 Q. How so?
- 19 A. (By Mr. Walker) The value of all the
- 20 assets of PWW are incorporated in the value income
- 21 approach and the sales comparison approach.
- 22 MR. UPTON: This is the last topic I'm
- 23 going to have this afternoon.

```
1 Q. Mr. Conner pointed out some
```

- 2 inconsistencies in your sales analysis. Do you
- 3 remember that?
- 4 A. (By Mr. Walker) I do.
- 5 Q. And one was the number of customers in
- 6 the Citizens transaction?
- 7 A. (By Mr. Walker) Correct.
- 8 Q. Did that have any impact on the ratios
- 9 you developed?
- 10 A. (By Mr. Walker) It had an impact on the
- 11 ratios we developed, but not the ones we relied
- 12 upon in the report, and none of the ratios we
- relied upon were a function of customers.
- 14 Q. And the other sale that he looked at
- 15 with you was the Kelda sale, in which you've used
- 16 information post closing?
- 17 A. (By Mr. Walker) Correct.
- 18 Q. Did you attempt to review -- did you
- 19 review your work papers on that sale?
- 20 A. (By Mr. Walker) I did.
- Q. Had you developed the correct EBITDA?
- 22 A. (By Mr. Walker) We had not.
- 23 Q. Did you -- in your work papers, were

```
1 you able to locate the correct EBITDA?
```

- 2 A. (By Mr. Walker) Yes, we were able to
- 3 locate the income statement for year end 1998.
- 4 MR. CONNER: This is where we have an
- 5 objection, Mr. Chairman. May I pull up the --
- 6 this is the stipulation that we agreed to after
- 7 lunch on the second day of the hearing.
- 8 Daniel, if you could highlight what I
- 9 say in here, what I start with. Well, just -- can
- 10 you make it larger? That's fine.
- I said, Mr. Chairman, we're not
- switching attorneys, but I did want to go ahead
- and announce that we've reached an agreement with
- 14 respect to order of witnesses in the completion of
- Mr. Sansoucy and Mr. Walker's testimony.
- 16 They will be recalled Monday afternoon
- 17 with the understanding and agreement with
- 18 Mr. Upton that Mr. Walker will be limited in his
- 19 review to documents Exhibits 3064, which is his
- deposition Exhibit 1, and Exhibit 3252, which are
- 21 his sales work papers, document Nos. N 219593
- 22 through N 22271. Thank you.
- 23 You asked Mr. Upton, all set with that,

```
1 Mr. Upton? He said yes. The documents that I was
```

- just handed, your Honor, right before this
- 3 started, are not within that range. I have no way
- 4 to go back and determine if those are in his work
- 5 papers or if they're not.
- 6 MR. UPTON: Let me say what the witness
- 7 will say, your Honor, he will say --
- 8 CHAIRMAN GETZ: Well, let me step back
- 9 to -- he's expressing an agreement that you
- 10 reached and now he's arguing that this line of
- inquiry is outside the agreement.
- MR. UPTON: What we don't know is
- whether that Exhibit 3252 represents the full
- 14 range of his -- of his work papers. He's going to
- say that he went back, and in his work papers was
- the document that allowed him to determine what
- 17 the correct EBITDA was.
- 18 He has that, and he has other documents
- in his work papers that are not a part of 3252.
- 20 So we don't know -- I'm not suggesting that Joe
- 21 incorrectly copied it, but we don't know whether
- 22 all of the documents that were in his work papers
- were fully copied by them as a part of that

```
1 exhibit. They appear not to have been. And in
```

- 2 his work papers is the document that he referred
- 3 to.
- 4 MR. CONNER: Your Honor, we were very
- 5 clear in our identifying the documents. I sent
- 6 them via e-mail and also a CD with these documents
- 7 to Mr. Richardson the Thursday before the trial
- 8 started. They were out of his work papers.
- 9 And I said -- he objected to that
- initially, and I said, Justin, they're your
- documents. But they didn't number their documents
- when they produced them; we had to number them
- 13 ourselves.
- 14 My problem is, your Honor, I left this
- 15 courtroom on Tuesday with the understanding the
- only thing I had to look at to prepare for this
- 17 redirect are these two binders here, and those are
- 18 the work papers that were identified to us in
- depositions as Mr. Walker's work papers.
- 20 I didn't take the four boxes that he
- 21 has looked through. If I had known that he was
- going to do that, then I would have stayed up here
- and I would have looked through those boxes again

```
1 myself. I didn't have that opportunity.
```

- We had no warning about this until just
- 3 ten minutes before the proceeding started. No
- 4 warning.
- 5 CHAIRMAN GETZ: Let's rewind back to
- 6 the underlying question. To make sure I
- 7 understand the relevance of this line of inquiry
- 8 as proper redirect.
- 9 MR. UPTON: I was going to ask him had
- 10 he reviewed his work papers on sales to see if he
- 11 had the document that correctly identified the
- 12 EBITDA that should have been used. We don't
- 13 question and we don't challenge that it was an
- incorrect EBITDA in his analysis.
- 15 CHAIRMAN GETZ: So you're trying to
- 16 find out what the correct EBITDA is.
- MR. UPTON: Right.
- 18 CHAIRMAN GETZ: And you, Mr. Conner,
- 19 are saying he can only provide that information if
- 20 it's within the documents that were discussed from
- 21 the other day?
- MR. CONNER: I'm saying that, but I'm
- also saying, your Honor, that what he's done in

```
this proceeding, they filed an appraisal on
```

- January the 12th, if I'm not mistaken, 2006.
- 3 There was reply testimony.
- 4 In my reply testimony we went through
- 5 these sales. They could have determined through
- 6 our own experts -- my own experts' analysis of
- 7 sales where these errors were. They didn't
- 8 have -- they didn't do it.
- 9 Then they filed updated testimony where
- 10 they updated their appraisal. They testified that
- 11 this appraisal is fine, there's nothing wrong with
- 12 it, and they had an opportunity all that period of
- time to go back through their own work papers and
- see where the problems were.
- What he's done now, they've prepared a
- 16 new exhibit -- and this is what I was afraid of --
- they've prepared a new exhibit that has a
- 18 re-analysis of two sales that we questioned them
- on, and that's what he's going to try to
- 20 introduce.
- 21 CHAIRMAN GETZ: Well, Mr. Upton, is
- 22 that the intent is to bring in another piece of
- 23 testimony?

MR. UPTON: I was going to show what

1

23

```
2
       the correct figures were and then ask him what the
 3
       impact was of the correct figures, and I was also
       going to ask what the impact was if the Kelda sale
 5
       was not considered in his analysis at all.
                   I'm not trying to -- I mean, I think
 7
       the proof is ultimately in the pudding, and it's a
       question that Mr. Conner never asked. He never
 9
       got to what is the impact of all of this.
                   CHAIRMAN GETZ: Well, certainly I think
10
       you can inquire to that point. I think,
11
12
       unfortunately, to the extent you agreed not to
13
       introduce something the other day, I'm not going
       to allow introduction of evidence outside of the
14
       scope of the documents the two of you agreed to on
15
16
       the record.
                   But I think it's certainly fair for you
17
       to ask the witness, similar as you just did to the
18
19
       question about the number of customers, does the
20
       difference or the error have any effect on his
       overall recommendation.
21
                   So I'd say let's just get to the --
22
```

let's just get to the end point, and we'll try to

abide by this agreement that the two of you came

- 2 to the other day.
- 3 MR. UPTON: I feel a little bit like we
- 4 received that exhibit literally moments before
- 5 this trial started. I have not been through that
- 6 exhibit. I didn't know what was in it.
- 7 Mr. Walker didn't know what was in it.
- 8 So even though I agreed to those
- 9 numbers, I'm -- I'm feeling a little bit like I
- 10 got set up.
- 11 MR. CONNER: Your Honor, I won't
- respond to that, because that's not the truth.
- 13 CHAIRMAN GETZ: Was it wishful thinking
- on my part that you said this was the last line of
- 15 inquiry?
- MR. UPTON: This is the last line of
- inquiry. It's more than wishful thinking on both
- of our parts.
- 19 BY MR. UPTON:
- 20 Q. If you just excluded the Kelda sale
- 21 altogether from your sales analysis, what impact
- 22 would that have on your final ratio?
- 23 A. (By Mr. Walker) In my opinion it would

- 1 have no impact on the final ratio selected. It
- would change the median to approximately 12.63 and
- 3 the mean to 13.3.
- 4 MR. CONNER: Objection. Mr. Chairman,
- 5 again, that's bringing in the financial
- 6 information that they went back through and did
- 7 based on this other report.
- 8 MR. UPTON: No, he excluded the Kelda
- 9 sale. He excluded it.
- 10 CHAIRMAN GETZ: It appears to me that
- 11 that was a calculation he could do with --
- MR. CONNER: Okay. Withdraw the
- 13 objection.
- 14 BY MR. UPTON:
- 15 Q. What was the mean before you excluded
- 16 it?
- 17 A. (By Mr. Walker) I'm sorry, I should
- 18 have done it that way. The mean prior to excluding
- 19 Kelda was 12.96. If you exclude the Kelda
- transaction it's 13.36.
- 21 Q. And what impact does that have on your
- 22 analysis?
- 23 A. (By Mr. Walker) It would still be a

- 1 ratio of 13, which is the one we selected.
- Q. By the way, was the sales method the
- 3 only one you relied on?
- 4 A. (By Mr. Walker) No. In addition we
- 5 relied on the income capitalization approach.
- 6 Q. And your income analysis supported your
- 7 sales method, correct?
- 8 A. (By Mr. Walker) That is correct.
- 9 Q. And vice versa?
- 10 A. (By Mr. Walker) Correct.
- 11 MR. UPTON: I have nothing further.
- 12 CHAIRMAN GETZ: Is there going to be
- interest in recross?
- MR. CONNER: Well, since with your
- 15 ruling, your Honor, not much. I have just a
- 16 couple of things I want to go back to, and I think
- 17 20 minutes that will be it. And specifically,
- 18 what he raised.
- 19 MR. UPTON: If it's new he can do it,
- 20 not if it's not new.
- 21 CHAIRMAN GETZ: I want to hear what the
- 22 argument is about why you need a recross, why you
- think recross is proper.

```
1 MR. CONNER: Well, in this instance I
```

- want to clarify the record because he asked
- 3 Mr. Walker to read the second paragraph of page
- 4 419 of the appraisal of real estate, and he didn't
- 5 read it. And I'd like for the record it to be
- 6 read in.
- 7 CHAIRMAN GETZ: Let's do that piece.
- 8 But we're going to do this piece by piece, because
- 9 recross is discretionary. I don't see any harm to
- 10 completing the record on this point.
- 11 RECROSS-EXAMINATION
- 12 BY MR. CONNER:
- 13 Q. Mr. Walker, if you'll take a look at
- 14 the Elmo, and I think this is page 419 of the
- 15 Appraisal of Real Estate. I believe that's the
- 16 12th edition. This is the page that Mr. Upton
- directed you to earlier, correct?
- 18 A. (By Mr. Walker) Correct.
- 19 Q. And this is when he was talking about
- 20 how you should appraise special purpose property,
- 21 correct, and what methods to utilize?
- 22 A. (By Mr. Walker) Correct.
- 23 Q. If you would, read the second

```
1 paragraph?
```

- 2 A. (By Mr. Walker) Okay. When the market
- is weak and few market transactions are available,
- 4 the applicability of the sales comparison approach
- 5 may be limited, for example, the sales comparison
- 6 approach is usually not applied to special purpose
- 7 properties because few similar properties may be
- 8 sold in a given market even when it is
- 9 geographically broad. For valuing special purpose
- 10 properties, the cost approach may be more
- 11 appropriate and reliable.
- 12 Nevertheless, sales and offers for
- 13 properties in the same general categories may be
- analyzed to establish broad limits for the property
- being appraised, which may help support the
- 16 findings of the other value approaches applied.
- 17 MR. UPTON: And I believe I did ask him
- 18 to read that sentence, so I don't think this
- 19 line --
- 20 MR. CONNER: He didn't read it all.
- 21 That's all I have.
- 22 MR. UPTON: Then I withdraw my
- 23 objection.

```
1 CHAIRMAN GETZ: Then anything else for
```

- 2 these witnesses?
- I take it there are no further
- 4 questions, so we're going to excuse the panel.
- 5 Thank you, gentlemen.
- I guess we have one -- well, there's
- 7 two things on my mind at the moment. My
- 8 understanding is we're going to start with
- 9 Mr. Ware at nine o'clock tomorrow morning, is that
- 10 the plan?
- 11 MR. UPTON: That's the current plan.
- 12 CHAIRMAN GETZ: And the other is there
- is a left over issue about whether you're going to
- seek recross of the Veolia witnesses.
- MR. CAMERINO: We will not.
- 16 CHAIRMAN GETZ: Is there something
- 17 else, Mr. Conner?
- MR. CONNER: No, sir.
- 19 CHAIRMAN GETZ: All right, then, we
- 20 will recess the hearing for today and resume
- 21 tomorrow morning at nine o'clock with the
- 22 beginning of the company's case. Thank you.
- 23 (The deposition was concluded at 3:46 p.m.)

1	CERTIFICATE
2	I, Pamela J. Carle, Certified Court
3	Reporter and Notary Public of the State of
4	New Hampshire, do hereby certify that the foregoing
5	is a true and accurate transcript of my stenographic
6	notes of the hearing Re: DW 04-048, taken at the
7	place and on the date hereinbefore set forth.
8	I further certify that I am neither
9	attorney nor counsel for, nor related to or employed
10	by any of the parties to the action in which this
11	proceeding was taken, and further that I am not a
12	relative or employee of any attorney or counsel
13	employed in this case nor am I financially interested
14	in this action.
15	THE FOREGOING CERTIFICATION OF THIS
16	TRANSCRIPT DOES NOT APPLY TO ANY REPRODUCTION OF
17	THE SAME BY ANY MEANS UNLESS UNDER THE DIRECT
18	CONTROL AND/OR DIRECTION OF THE CERTIFYING
19	REPORTER.
20	
21	
22	Pamela J. Carle, CCR, RPR
23	Certificate No. 98 (RSA 331-R)